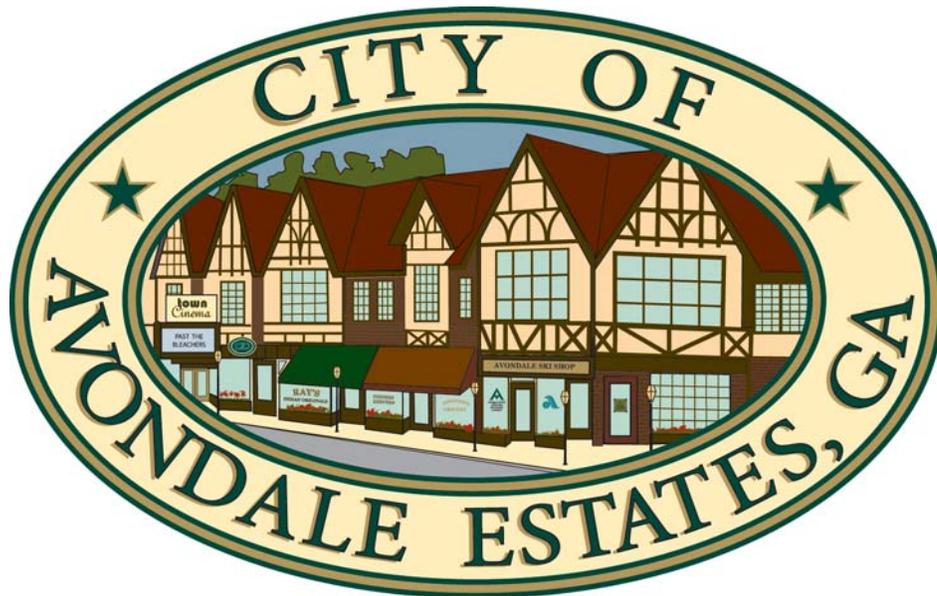


CITY OF AVONDALE ESTATES GEORGIA



COMPREHENSIVE ANNUAL FINANCIAL REPORT

**FOR THE YEAR ENDED
DECEMBER 31, 2019**

CITY OF
AVONDALE ESTATES,
GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL
REPORT

FOR THE YEAR ENDED
DECEMBER 31, 2019

PREPARED BY:

Paul Hanebuth
Finance Director

CITY OF AVONDALE ESTATES, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED DECEMBER 31, 2019

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CITY OF AVONDALE ESTATES, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT
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INTRODUCTORY SECTION

**BOARD OF MAYOR AND
COMMISSIONERS**

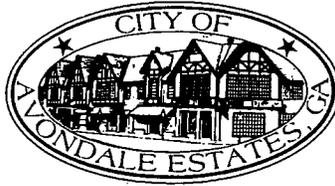
Jonathan Elmore
Mayor

Brian Fisher
Mayor Pro Tem

Lionel Laratte
Commissioner

Dee Merriam
Commissioner

Lisa Shortell
Commissioner



Patrick Bryant
City Manager

Robert E. Wilson
City Attorney

Stephen W. Nicholas
City Judge

July 21, 2020

To the Citizens of Avondale Estates and the Board of Mayor and Commissioners:

The Comprehensive Annual Financial Report (CAFR) of the City of Avondale Estates for the fiscal year ending December 31, 2019, is hereby submitted. Responsibility for both the accuracy of the data, the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

There were no accounting policy changes during 2019 that had a significant impact on the current period's financial statements.

The financial reporting entity includes all the funds of the primary government. The City provides a limited range of municipal government services to an estimated 3,154 citizens. Included in these services are traditional City functions, such as public works, public safety, sanitation, parks, courts and inherent support activities.

MAJOR INITIATIVES AND ECONOMIC OUTLOOK

Initiatives:

During 2019, the City continued work with the Georgia Department of Transportation and a consultant to develop a concept for the US 278 Complete Streets project, which is under review. Various community meetings and stakeholder interviews took place to identify community wants and needs. The scope consists of completing and widening the sidewalk system from Ashton Place to Sams Crossing, along with a mixed mode (bike/pedestrian) path and refuge islands throughout the corridor to increase safety and make a more aesthetically pleasing multi-use thoroughfare that is enjoyable for residents and visitors. The City's initial funding approval for a total project cost was \$5.5 million with the City responsible for 20% of the total project cost.

The City has also received a \$1.5 million grant from the Georgia Transportation Infrastructure Bank (GTIB). The City hopes to break ground in 2021.

The City was re-designated Classic Main Street status by the Department of Community Affairs for the 2019 calendar year. The website and Facebook page of the Downtown Development Authority/Main Street Board (the “DDA”) have engaged people in surrounding neighborhoods and regionally. This extended reach has assisted with event attendance and business interest. In an effort to utilize City property and enliven the downtown area in the short term, the DDA focused on signature events in 2019 including Art Walks in the spring and fall, as well as funding several other events through its coordination of the Community Participation Program. The DDA will continue these efforts in 2020.

A Zoning Code Audit was completed in 2017, and the City began a Zoning Code Rewrite in 2019. This will address discrepancies between the Downtown Master Plan (2014) and the Comprehensive Plan (2016) as well as other issues with the Zoning Ordinance. This initiative is important to provide the regulatory framework to implement the City’s vision.

The approach and intersection at US 278 and North Clarendon Avenue was redesigned to improve safety for pedestrians, cyclists and motorists in 2018; construction of this project was completed in late 2019 with grant funds received by the City.

The City celebrated 35 years as a Tree City USA through the National Arbor Day Foundation. To become a Tree City USA, a community must meet four standards: have a tree board, have a community tree care ordinance, participate in a comprehensive community forestry program, have an Arbor Day observance and issue a proclamation. Every year in celebration of Arbor Day, the City plants a tree to honor a community member who has passed. The City of Avondale Estates was the first Tree City USA in DeKalb County.

Business:

In 2019, twenty-seven (27) new businesses opened in the City, nearly twice as many as in 2018. The City continues to attract independent specialty retailers and remains dedicated to being business-friendly while maintaining high standards. Throughout each year, the City celebrates new businesses with ribbon cutting ceremonies to welcome them to the City. This establishes a connection between the business owners and City officials.

The DDA/Main Street Board again participated in the American Express Initiative “Small Business Saturday” and funded a marketing campaign for the “Winter Wonderland.” This campaign begins the Saturday after Thanksgiving and runs throughout the holiday season, encouraging the community to shop local.

In 2019 the Avondale Estates Business Association (AEBA), held monthly meetings, hosted business development events, and recruited new members.

Community Promotion Program:

The 2019 Community Promotion Program (CPP), funded by the City and administered by the DDA, was a great success. Over 15,000 people visited Avondale Estates during the Avondale Estates Farmers Market, May Ham Fest, and Fruhlingsfest.

Recreation and Greenspace:

Four (4) acres in the Central Business District were acquired by the City via capital leasing beginning in 2014; lease payments concluded in 2018. The Downtown Development Authority and the City hosted six (6) months of meetings to determine the community preferred design for a Town Green and mixed-use development on this property. Local professionals submitted ten (10) design concepts, and through on-line and in person surveying one (1) concept was selected, Concept 9. The City anticipates engineering and final design will be completed in 2020 and hopes construction will conclude by the end of 2020.

The North Woods area of Lake Avondale has been deemed a safety hazard. The Lake Master Plan (2008) identified projects in this area which can mitigate the erosion and sedimentation issues while enhancing the area as a passive, usable portion of the park. A grant was awarded to supplement the cost and funds were budgeted. The design will begin in 2020.

Economic Outlook:

Avondale Estates is located approximately 6.5 miles east of the Atlanta City limits and approximately nine (9) miles west of Stone Mountain, GA. The City encompasses 790 acres (approximately 1.25 square miles) with an estimated population of 3,154 (American Community Survey 2018).

According to the U.S. Bureau of Census, approximately 99 percent of the residents have at least a high school education. The median income is \$102,708. Most residents are well-compensated, successful professionals.

A major development project at the intersection of Sams Crossing and US 278 was completed in 2019. The 3.18-acre mixed-use project includes approximately 6,500 square feet of commercial space, 197 apartment units, and a half-acre park deeded to the City at the conclusion of the project. Further redevelopment began near the end of the year, including a two-acre townhouse project and a four-acre mixed-use project. A 5,000 square foot brewery, costing over \$2 million dollars, was constructed in 2018 and opened in June 2019. The brewery will attract visitors and possible investors to the part of the Central Business District characterized by blighted properties which are not compatible with the City's vision. The City created an Urban Redevelopment Agency during 2019 to address these blighted areas as well as blighted stormwater infrastructure throughout the City. Urban Redevelopment Plans developed during 2019 will catalyze further

redevelopment by completing necessary stormwater upgrades as well as facilitating the completion of the Town Green and Complete Streets projects.

Avondale Estates features a variety of individual industrial buildings which will require upgrades to meet required codes but will add to the unique downtown. While this has been a challenge in the past and will continue to be, developers have seen the new development and plans which are underway and have invested in buildings and vacant property. In 2019 there was more interest than ever in redevelopment projects.

The major influence on the economy of the City in 2019 was redevelopment of the downtown commercial area. The redevelopment of the downtown area is underway and will economically propel the City forward. The Board of Mayor and Commissioners and Downtown Development Authority are working to facilitate new development that meets the vision established in the Downtown Master Plan (2014).

FINANCIAL INFORMATION

General:

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse. It is further incumbent upon management to ensure adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable assurance that these objectives are accomplished. The concept of reasonable assurance recognizes: (1) the cost of a control should not exceed the benefits likely to be received; and (2) the evaluation or costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework.

Budgetary Controls:

The City maintains budgetary controls to ensure compliance with the legal provision embodied in the annual appropriated budget as approved by the Board of Mayor and Commissioners. Activities of the general and capital project funds, as well as the Dottie Holmes Memorial Trust Fund, are included in the annual appropriated budget. The legal level of budget control (the level on which expenditures may not legally exceed appropriations) has been established at the department level. Administrative transfers of appropriations within a department may be authorized by the City Manager up to \$10,000 to satisfy unforeseen needs without Commission action.

Enterprise Operations:

The City currently has two enterprise funds, stormwater utility and sanitation. The Sanitation Fund is self-supporting, but pools cash with the General Fund to facilitate cash flow. The Stormwater Fund has historically funded only maintenance to the system, but the City anticipates major infrastructure projects beginning in 2019 and 2020.

Retirement Plan:

The recommended contribution rate for the City Retirement Plan decreased due to relatively strong investment performance in 2017. Information concerning the City's Plan is found on Page 55-58 and Pages 63-66 of this financial report. The Plan's investment portfolio reflects a reasonably conservative mix of investment vehicles. The annual actuarial valuation indicates compliance with state-mandated funding requirements.

Independent Audit:

State statutes require an annual audit by independent certified public accountants. The accounting firm of Clifton, Lipford, Hardison & Parker, LLC, was selected by the Board of Mayor and Commissioners. The audit has been designed to meet all applicable requirements and standards. The auditor's report on the general-purpose financial statements and the combined and individual fund statements and schedules are included in the financial section of this report.

Awards:

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Avondale Estates for its comprehensive annual financial report for the fiscal year ended December 31, 2018. This was the twenty-second consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only; the 2019 comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and will be submitted to GFOA to determine its eligibility for another certificate.

Acknowledgments:

The preparation of the Comprehensive Annual Financial Report could not have been accomplished without the efficient and dedicated efforts of the entire staff of the City administrative department, and the auditors for the City. My sincere appreciation is extended to each individual for the contribution made in the preparation of this report. Without the leadership and support of the Board of Mayor and Commissioners and the citizens of Avondale Estates, preparation of this report would not have been possible.

Respectfully submitted,



Paul Hanebuth
Finance Director
Deputy City Manager
City of Avondale Estates



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

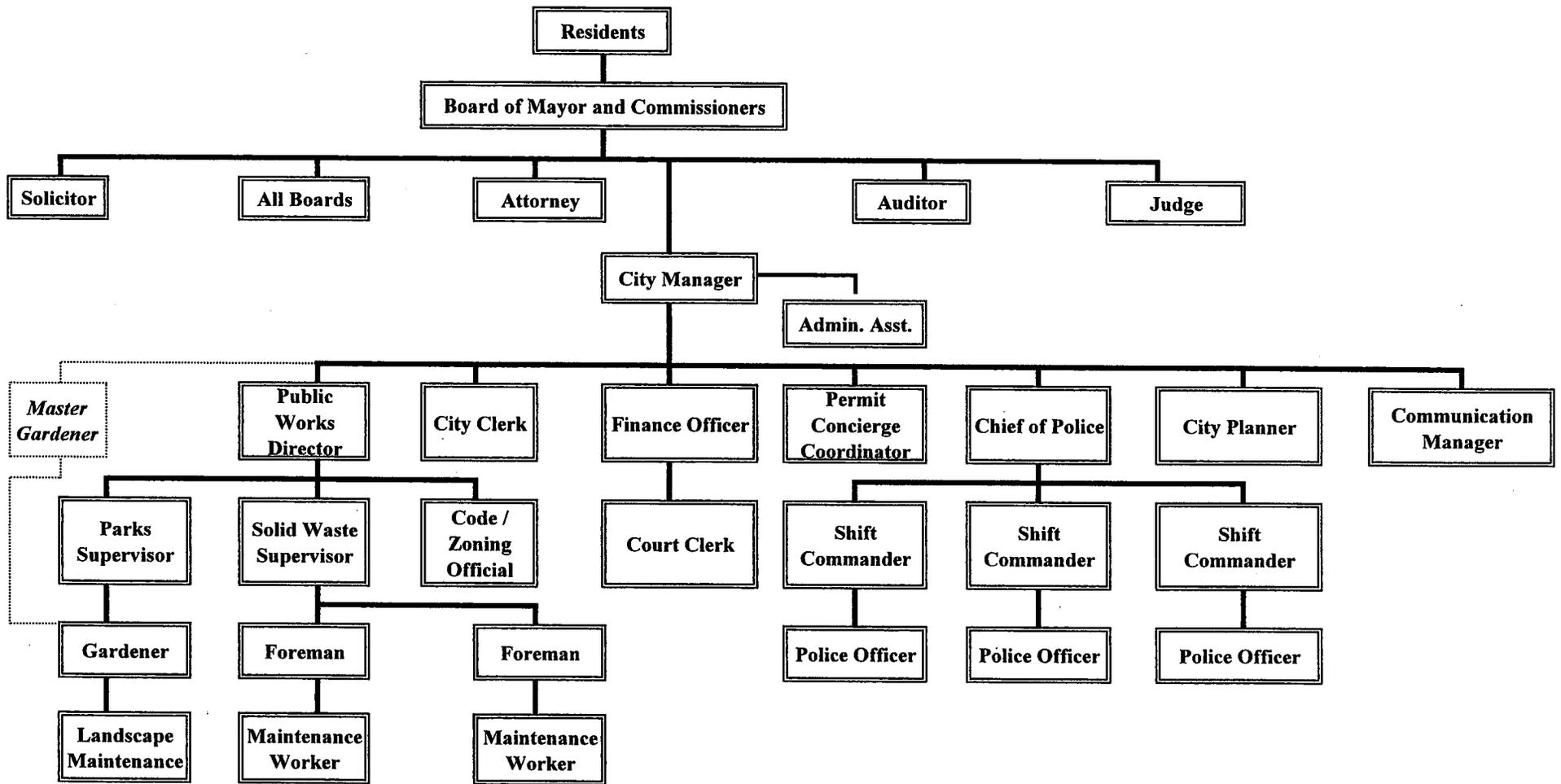
**City of Avondale Estates
Georgia**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2018

Christopher P. Morill

Executive Director/CEO



CITY OF AVONDALE ESTATES, GEORGIA

PRINCIPAL OFFICIALS

DECEMBER 31, 2019

CITY COMMISSION

Jonathan Elmore	Mayor
Brian Fisher	Mayor Pro-Tem
Lionel Laratte	Commissioner
Lisa Shortell	Commissioner
Adela Yelton	Commissioner

ADMINISTRATION OFFICIALS

Patrick Bryant	City Manager
Robert E. Wilson	City Attorney
Paul Hanebuth	Finance Director
Gina Hill	City Clerk
Karen Holmes	Administrative Assistant
Marcella Shaw	Municipal Court Clerk
Lynn Thomas	Chief of Police
Bryan Armstead	Public Works Director
Keri Stevens	Assistant City Manager
Rebecca Long	Communications Manager
Ken Morris	Permit Concierge Coordinator

FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of City Council
City of Avondale Estates, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Avondale Estates, Georgia (the "City") as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Avondale Estates, Georgia, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information on pages 12 through 21, the schedule of changes in the City's net pension liability and related ratios on pages 63-64, the schedule of City contributions on page 65, and the notes to the required supplementary information on page 66 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Avondale Estates, Georgia's basic financial statements. The introductory section, the combining and individual nonmajor fund financial statements and schedules, the budgetary comparison schedules, the schedule of project expenditures with special sales tax proceeds, statistical tables, and the Downtown Development Authority statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

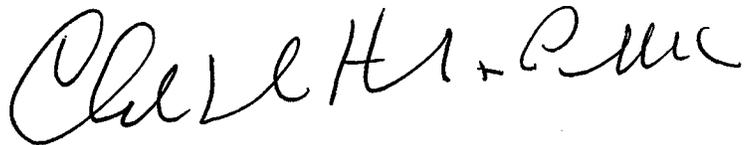
The combining and individual nonmajor fund financial statements and schedules, budgetary comparison schedules, the schedule of project expenditures with special sales tax proceeds, and the Downtown Development Authority statements are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, budgetary comparison schedules, the schedule of project expenditures with special sales tax proceeds, and the Downtown Development Authority statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated July 21, 2020 on our consideration of the City of Avondale Estates, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Avondale Estates, Georgia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Avondale Estates, Georgia's internal control over financial reporting and compliance.

Macon, Georgia
July 21, 2020



MANAGEMENT'S DISCUSSION & ANALYSIS

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

As management of the City of Avondale Estates (the "City"), we offer readers of the City of Avondale Estates' financial statements, this narrative overview and analysis of the financial activities of the City of Avondale Estates for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with the financial statements and footnotes.

Financial Highlights

The City's assets and deferred outflows exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$10,589,251. Of this amount, \$5,204,432 (unrestricted net position) may be used to meet the government's ongoing obligations.

The City's net position from governmental activities increased approximately 19% when compared to the previous year, while business-type activities' net position increased by approximately 10% when compared to the previous year.

General Fund Revenues increased by about \$810,000 (20%) compared to 2018, and expenditures increased about 9% or roughly \$335,000 compared to 2018. Property tax revenues – the City's single largest source of funds – increased by about \$240,000 and total tax revenues increased by about \$60,000, but the most significant revenue change was a permit fee for a multi-family development that resulted in about \$600,000 more in permit revenues than in the previous year. The \$380,000 in inspection fees required for this development explains much of the increase in expenditures.

At the close of 2019, the City's governmental funds reported combined ending fund balances of \$6,233,087, an increase of \$1,293,289. Unassigned fund balance for the general fund was \$3,131,936 or 76.8% of total general fund expenditures. The City's reserves policy stipulates maintaining a balance of at least 25% of expenditures; while this requirement was far exceeded in 2019, the City anticipates expending the excess by the end of 2022 as major capital projects are fully implemented.

Overview of the Financial Statements

This discussion and analysis serves as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, deferred outflow of resources, liabilities, and deferred inflows of resources, with the difference reported as total net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, parks, and municipal court. The business-type activities of the City are the Storm Water utility and Sanitation.

The government-wide financial statements include not only the City itself (known as the primary government), but also a discretely presented component unit, the Downtown Development Authority for which the City is financially accountable. Financial information for the component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 22-25 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains six (6) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

changes in fund balances for the General Fund and the 2018 SPLOST Fund, which are considered to be the major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 26-30 of this report.

Proprietary funds. The City maintains two (2) enterprise funds in the proprietary fund group. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Avondale Estates uses enterprise funds to account for its Storm Water Utility and Sanitation functions.

The basic proprietary fund financial statements can be found on pages 31-34 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 35 and 36 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37-62 of this report.

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

Government-wide Financial Analysis

Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Following is a description of the City's net position (in thousands) as compared to the previous year.

	Governmental Activities		Business-type Activities		Total Primary Government	
	2019	2018	2019	2018	2019	2018
Assets						
Current assets	\$ 6,665	\$ 5,125	\$ 1,513	\$ 1,374	\$ 8,178	\$ 6,499
Capital assets	3,348	3,097	224	208	3,572	3,305
Total assets	10,013	8,222	1,736	1,582	11,750	9,804
Deferred outflows-Pension	121	117	29	28	150	145
Liabilities						
Non-current liabilities	648	467	120	107	768	574
Other liabilities	406	182	41	48	447	230
Total liabilities	1,055	648	161	155	1,215	803
Deferred inflows-Pension	77	160	18	39	95	199
Net Position						
Net Investment in						
capital assets	3,231	3,097	224	208	3,455	3,305
Restricted	1,930	1,500	-	-	1,930	1,500
Unrestricted	3,842	2,933	1,363	1,209	5,205	4,142
Total net position	\$ 9,003	\$ 7,530	\$ 1,586	\$ 1,417	\$ 10,589	\$ 8,947

The City's net position investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding, represents about a third of its total net position. The City uses these capital assets to provide services; consequently, these assets are not currently available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining portions of the City's net position are either restricted (\$1.93 million) or unrestricted (\$5.204 million). Unrestricted net position may be used to meet the government's ongoing obligations. At the end of the current fiscal year, the City is able to report positive balances in all categories of net position, both for the government as a whole, as well as for its business-type activities.

During fiscal 2019, the City's total primary government net position increased by \$1.642 million.

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS
 DECEMBER 31, 2019
 (CONTINUED)

Changes in Net Position

The following schedule presents a summary of changes in net position for the fiscal year ending December 31, 2019 (in thousands).

City of Avondale Estates Changes in Net Position

	Governmental Activities		Business-type Activities		Total Primary Government	
	2019	2018	2019	2018	2019	2018
Revenues						
Program revenues:						
Charges for services	\$ 1,427	\$ 749	\$ 965	\$ 984	\$ 2,392	\$ 1,733
Operating grants & contributions	58	421	-	-	58	421
Capital grants & contributions	696	153	-	-	696	153
General revenues:						
Property taxes	2,498	2,258	-	-	2,498	2,258
Franchise taxes	228	217	-	-	228	217
Insurance Premium taxes	225	212	-	-	225	212
Other taxes	225	348	-	-	225	348
Other revenues	56	66	-	-	56	66
Investment earnings	41	9	3	3	44	12
Total revenues	<u>5,453</u>	<u>4,434</u>	<u>968</u>	<u>987</u>	<u>6,421</u>	<u>5,421</u>
Expenses						
General government	1,799	1,241	-	-	1,799	1,241
Public safety	1,261	1,264	-	-	1,261	1,264
Public works	432	322	-	-	432	322
Recreation	472	426	-	-	472	426
Housing & Development	15	78	-	-	15	78
Interest	1	3	-	-	1	3
Sanitation	-	-	799	749	799	749
Stormwater	-	-	-	1	-	1
Total expenses	<u>3,980</u>	<u>3,334</u>	<u>799</u>	<u>750</u>	<u>4,779</u>	<u>4,084</u>
Increase in Net Position Before						
Transfers	<u>1,473</u>	<u>1,100</u>	<u>169</u>	<u>237</u>	<u>1,642</u>	<u>1,337</u>
Transfers	<u>-</u>	<u>103</u>	<u>-</u>	<u>(103)</u>	<u>-</u>	<u>-</u>
Change in net position	1,473	1,203	169	134	1,642	1,337
Net Position beginning of year	<u>7,530</u>	<u>6,327</u>	<u>1,417</u>	<u>1,283</u>	<u>8,947</u>	<u>7,610</u>
Net Position end of year	<u>\$ 9,003</u>	<u>\$ 7,530</u>	<u>\$ 1,586</u>	<u>\$ 1,417</u>	<u>\$ 10,589</u>	<u>\$ 8,947</u>

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

Governmental charges for services increased by about \$678,000 due to the large permit fee noted above as well as an increase in fines and forfeitures of about \$75,000. Special Purpose Local Option Sales Tax (SPLOST) revenues are reported here under capital grants and contributions instead of operating grants and contributions as in 2018, resulting in countervailing changes to both line items. The SPLOST replaced a Homestead Option Sales Tax (HOST) in May 2018, so about \$130,000 in 2018 HOST revenues reported under Other Taxes for that year was largely replaced by about \$124,000 in 2019 SPLOST revenue.

Total expenses increased approximately \$750,000 across all categories in Primary Government. General Government saw the largest increase due to the large inspection fee noted above and expanded use of professional consultants as the City increased the level of development activities. Public Works expenses increased by over \$100,000 as three capital projects were completed during the year. The City also decreased the amount of a development grant to the Downtown Development Authority from \$78,000 in 2018 to \$15,000 in 2019. Increases in other departments were largely in line with budgeted expectations, although there were unanticipated transitional costs in General Government due to a change in City leadership. As personnel costs require more than 50% of the budget and increases in health insurance premiums continue to significantly outpace inflation, the City expects overall operating expenditures to increase by up to 6% annually in the medium term.

Business-type activities contain operations of the Storm Water utility and Sanitation. Business-type activities increased the City of Avondale Estates' net position by \$169,373. The Sanitation Fund requires significant transfers from the General Fund early in the year and then transfers monies back to the General Fund as tax revenues are collected near the end of the year. Both Storm Water and Sanitation fees are billed with annual property tax bills.

Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year or for use during the fiscal year to balance cash flow needs.

As of the end of the current fiscal year, the City of Avondale Estates, Georgia's governmental funds reported combined ending fund balances of \$6,233,087, an increase of \$1,293,289 in comparison with the prior year. Of that total, \$3,131,936 constitutes unassigned fund balance, which is available for spending at the government's discretion. As a measure of the General Fund's liquidity, it may be useful to compare fund balance to total fund expenditures. Unassigned fund balance at the end of 2019 represents 76.8% of total General Fund expenditures for the year.

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

Another \$1,128,633 of fund balance is non-spendable, with \$1,116,409 of that amount representing an asset held for resale, and the remainder being prepaid expenses. \$1,929,966 (consisting of \$1,071,052 in

HOST collections, \$764,216 in SPLOST collections, and \$81,111 from Tax Allocation District collections) is restricted for capital outlay projects, and \$13,587 is restricted for law enforcement outlays. The final \$42,552 has been assigned by the Board of Mayor and Commissioners to specific purposes: \$26,346 for expenditures on technological equipment and \$16,206 to be spent maintaining Lake Avondale.

The table below compares general fund revenues and expenditures for 2019 and 2018 (in thousands).

	General Fund		
	2019	2018	\$ Increase (Decrease)
Revenues			
Taxes	\$ 3,102	\$ 3,042	\$ 59
Licenses & permits	759	153	606
Intergovernmental	300	246	54
Fines & forfeitures	636	565	71
Charges for services	20	22	(3)
Interest income	41	9	32
Other revenues	56	66	(10)
Total revenues	<u>4,913</u>	<u>4,104</u>	<u>809</u>
Expenditures			
General government	2,004	1,541	463
Public safety	1,210	1,224	(14)
Public works	399	299	99
Recreation	448	426	22
Housing & Development	15	78	(63)
Debt Service:			
Principal retirements	-	169	(169)
Interest payments	-	3	(3)
Total expenditures	<u>4,076</u>	<u>3,741</u>	<u>335</u>
Excess of revenues over expenditures	<u>837</u>	<u>363</u>	<u>475</u>
Transfers to/from other funds (Net)	<u>(41)</u>	<u>103</u>	<u>(144)</u>
Net change in fund balances	797	466	331
Fund balances, beginning of year	4,561	4,096	466
Fund balances, end of year	<u>\$ 5,358</u>	<u>\$ 4,561</u>	<u>\$ 797</u>

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

Although real property tax collections were about \$240,000 higher than in 2018, total tax receipts only about \$60,000 higher due to the expiration of the HOST; SPLOST revenues are not reported as part of the General Fund. Licenses & Permits increased \$605,767 because of the large development noted earlier. Intergovernmental revenues were higher than in 2018 because of federal grants reimbursing the City for US Highway 278 redesign costs. Fines and forfeitures increased by about \$75,000 due to higher traffic enforcement activities. Other revenues and expenses were in line with expectations, with the exceptions noted above in the discussion of governmental activities.

Proprietary funds. The Statement of Revenues, Expenses, and Changes in Net Position for the City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The City maintains two enterprise funds, the Storm Water Utility Fund and Sanitation Fund that are operated in a business-like fashion; i.e., expenses incurred in providing services to residents are generally recouped through fees charged.

Storm Water fees and Sanitation are billed on the City property tax bills, collected by DeKalb County and remitted by the County to the City. Revenue from Storm Water fees decreased \$225 compared to 2018. After accounting for interest income of \$3,279, the Storm Water utility increased its net position by \$135,431 for total net position of \$1,552,532 at the end of the fiscal year. The City's stormwater assets are fully depreciated; however, the City anticipates strong infrastructure spending in 2020 and 2021.

Sanitation revenues decreased \$18,603. In 2019 the Board of Mayor and Commissioners decreased residential sanitation fees and increased commercial fees to more closely tie fees to usage; although this rebalancing was intended to be revenue neutral, it led to this relatively minor revenue decrease. After accounting for operating expenses of \$772,547 and depreciation of \$26,548, Sanitation had an operating income of \$33,942 before transfers to the General Fund. Expenses increased by about \$50,000 year-on-year; primarily from higher personnel costs resulting from keeping the department more fully staffed.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The primary fiduciary fund is the Dottie Holmes Memorial Trust Fund that holds assets to be used for replanting certain flora around the City. The Dottie Holmes Memorial Trust Fund had a net increase of \$49 to net position during 2019 for a total of \$12,490 at year end.

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

General Fund Budgetary Highlights

The 2019 budget anticipated no change in fund balance. The City's general fund balance as of December 31, 2019 is \$5,357,967. This is equivalent to approximately 131% of the City's actual general fund expenditures for calendar year 2019.

Actual General Fund revenues for 2019 were 34% higher than the original budget and 7.5% higher than the final amended budget because of the large permit fee discussed above as well as grant revenue not anticipated in the budget. Actual expenditures were 4.3% higher than the original budget, which did not anticipate the inspection fee associated with the large multi-family development. Actual expenditures were 4.7% lower than the final amended budget as some design work on a large project was delayed past the close of the year.

Capital Asset and Debt Administration

Capital Assets. The City's investment in capital assets for its governmental and business type activities as of December 31, 2019, amounts to \$3,572,297 (net of accumulated depreciation). This investment in capital assets includes land, buildings and fixtures, improvements, machinery and equipment, vehicles, and infrastructure. The City's investment in capital assets increased approximately 5% for the current calendar year. The increase is due to land improvements and continued construction projects in 2019, partially offset by depreciation in Infrastructure and Buildings and Improvements. The City anticipates completing all current capital projects during 2020. Additional information on the City's capital assets can be found in Note 8 on pages 50-51 of this report. The following table summarizes the capital assets (net of depreciation) for governmental activities, business-type activities and the total for the primary government (in thousands).

Capital Assets (net of depreciation)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2019	2018	2019	2018	2019	2018
Land	\$ 1,859	\$ 1,859	\$ 102	\$ 102	\$ 1,961	\$ 1,961
Land Improvements	700	725	-	-	700	725
Infrastructure	94	114	-	-	94	114
Construction in Progress	576	219	69	27	645	246
Building & improvements	55	63	-	-	55	63
Furniture, Equipment & Vehicles	64	116	53	80	117	196
Total	\$ 3,349	\$ 3,097	\$ 224	\$ 208	\$ 3,573	\$ 3,305

CITY OF AVONDALE ESTATES, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2019

(CONTINUED)

Long-term Debt

At the end of 2019, the City directly held long-term liabilities of \$94,698 for compensated absences and \$555,714 for net pension liability. Of these amounts, \$83,200 and \$447,683, respectively, were related to governmental activities with the remainder related to business-type activities.

The City also held long-term debt through component units. The Urban Redevelopment Agency (a Blended Component Unit) of the City drew \$117,444 on a bond anticipation note, which was issued during 2019 to provide funding for various urban redevelopment projects. The Downtown Development Authority of the City drew \$1,380,736 on its 2018 Revenue Bond, bringing the balance to \$1,445,586.

Additional information on the City's long-term debt can be found in Note 9 on pages 52-53 of this report.

Economic and Demographic Factors

According to the American Community Survey estimates, the City is somewhat older and more educated than the whole country. The median age in Avondale Estates is 48.4 compared to a US median of 37.9, and virtually every adult resident has a high school degree, as opposed to 87.7% of U.S. citizens. Median household income is \$108,299 compared to the U.S. median household income of \$61,937. There are on-going development and redevelopment efforts occurring throughout the City.

Next Year's Budget

The 2020 budget anticipates General Fund revenues of \$3,990,600, which is over \$900,000 less than actual 2019 revenues. The City expects that permit revenue will revert to the historical mean and intends to create a dedicated capital projects fund; virtually all intergovernmental revenue will accrue to that fund rather than the General Fund. The 2020 budgeted sanitation revenue amounts to \$860,000, an increase of about \$15,000 over 2019 due to expected increases in commercial usage and sanitation fees. General Fund expenditures are projected to decrease slightly compared to 2019, as increased personnel costs are expected to be offset by a significant decrease in building inspection expenditures, which were abnormally high in 2019.

Requests for Information

This financial report is designed to provide a general overview of the City of Avondale Estates' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Manager, 21 North Avondale Plaza, City of Avondale Estates, Avondale Estates, Georgia 30002.

FINANCIAL STATEMENTS

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF NET POSITION
DECEMBER 31, 2019

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Downtown Development Authority
<u>ASSETS</u>				
Current Assets:				
Cash and cash equivalents	\$ 1,982,572	\$ 1,413,362	\$ 3,395,934	\$ 3,572,532
Investments	3,234,004	-	3,234,004	-
Receivables, net of allowance				
Taxes	58,569	-	58,569	-
Accounts	60,964	26,101	87,065	18,289
Due from other governments	273,494	-	273,494	-
Internal balances	(73,140)	73,140	-	-
Asset held for resale	1,116,409	-	1,116,409	-
Land deposits	-	-	-	1,076
Prepays	12,224	-	12,224	-
Noncurrent Assets:				
Non depreciable	2,435,450	170,771	2,606,221	1,233,602
Depreciable, net	912,982	53,094	966,076	9,900,536
Total Assets	10,013,528	1,736,468	11,749,996	14,726,035
<u>DEFERRED OUTFLOWS OF RESOURCES</u>				
Deferred outflows of resources related to pensions	120,505	29,079	149,584	-
Total deferred outflows of resources	120,505	29,079	149,584	-

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF NET POSITION
DECEMBER 31, 2019
(CONTINUED)

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Downtown Development Authority
<u>LIABILITIES</u>				
Accounts payable	323,877	39,644	363,521	57,326
Accrued payables	82,427	1,410	83,837	-
Unearned revenue	-	-	-	190,324
Noncurrent liabilities				
Due within one year				
Compensated absences	72,600	11,498	84,098	-
Due in more than one year				
Bonds payable	117,444	-	117,444	1,445,586
Compensated absences	10,600	-	10,600	-
Net pension liability	447,683	108,031	555,714	-
Total Liabilities	1,054,631	160,583	1,215,214	1,693,236
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Deferred inflows of resources related to pensions	76,625	18,490	95,115	-
Total Deferred Inflows of Resources	76,625	18,490	95,115	-
<u>NET POSITION</u>				
Net investment in capital assets	3,230,988	223,865	3,454,853	9,688,552
Restricted for				
Capital outlay	1,916,379	-	1,916,379	-
Law enforcement	13,587	-	13,587	-
Unrestricted	3,841,823	1,362,609	5,204,432	3,344,247
Total Net Position	\$ 9,002,777	\$ 1,586,474	\$ 10,589,251	\$ 13,032,799

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2019

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government:				
Governmental Activities				
General government	\$ 1,798,773	\$ 778,604	\$ 57,875	\$ 695,205
Public safety	1,260,661	648,180	-	-
Public works	432,461	-	-	747
Culture and recreation	472,259	-	-	-
Housing and development	15,000	-	-	-
Interest expense	721	-	-	-
Total governmental activities	<u>3,979,875</u>	<u>1,426,784</u>	<u>57,875</u>	<u>695,952</u>
Business-Type Activities				
Stormwater Utility	-	132,147	-	-
Sanitation	799,095	833,037	-	-
Total business-type activities	<u>799,095</u>	<u>965,184</u>	<u>-</u>	<u>-</u>
Total Primary Government	<u>\$ 4,778,970</u>	<u>\$ 2,391,968</u>	<u>\$ 57,875</u>	<u>\$ 695,952</u>
Component Unit:				
Downtown Development Authority	\$ 1,077,596	\$ 2,761,510	\$ 15,000	\$ -
Total Component Unit	<u>\$ 1,077,596</u>	<u>\$ 2,761,510</u>	<u>\$ 15,000</u>	<u>\$ -</u>

General Revenues

Property tax
Franchise tax
Insurance premium tax
Other tax
Investment earnings
Miscellaneous

Total General Revenues

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position - Beginning of year

Net Position - End of year

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2019
(CONTINUED)

Primary Government			Component Unit
Governmental Activities	Business-Type Activities	Total	Downtown Development Authority
\$ (267,089)	\$ -	\$ (267,089)	\$ -
(612,481)	-	(612,481)	-
(431,714)	-	(431,714)	-
(472,259)	-	(472,259)	-
(15,000)	-	(15,000)	-
(721)	-	(721)	-
<u>(1,799,264)</u>	<u>-</u>	<u>(1,799,264)</u>	<u>-</u>
-	132,147	132,147	-
-	33,942	33,942	-
-	<u>166,089</u>	<u>166,089</u>	-
<u>(1,799,264)</u>	<u>166,089</u>	<u>(1,633,175)</u>	<u>-</u>
			<u>1,698,914</u>
			<u>1,698,914</u>
2,497,552	-	2,497,552	-
227,853	-	227,853	-
225,054	-	225,054	-
224,907	-	224,907	-
41,086	3,279	44,365	26,105
55,886	-	55,886	27,039
<u>3,272,338</u>	<u>3,279</u>	<u>3,275,617</u>	<u>53,144</u>
(5)	5	-	-
<u>3,272,333</u>	<u>3,284</u>	<u>3,275,617</u>	<u>53,144</u>
1,473,069	169,373	1,642,442	1,752,058
<u>7,529,708</u>	<u>1,417,101</u>	<u>8,946,809</u>	<u>11,280,741</u>
<u>\$ 9,002,777</u>	<u>\$ 1,586,474</u>	<u>\$ 10,589,251</u>	<u>\$ 13,032,799</u>

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2019

<u>ASSETS</u>	General Fund	2018 SPLOST Fund	Non-Major Governmental Funds	Total Governmental Funds
Cash and cash equivalent	\$ 1,121,575	\$ 739,482	\$ 121,515	\$ 1,982,572
Investments	3,234,004	-	-	3,234,004
Receivables, net of allowance				
Taxes	54,153	-	4,416	58,569
Accounts	60,964	-	-	60,964
Due from other governments	229,683	43,811	-	273,494
Due from other funds	12,797	-	-	12,797
Asset held for resale	1,116,409	-	-	1,116,409
Prepays	12,224	-	-	12,224
Total Assets	\$ 5,841,809	\$ 783,293	\$ 125,931	\$ 6,751,033
 <u>LIABILITIES</u>				
Accounts payable	\$ 302,570	\$ 6,280	\$ 15,027	\$ 323,877
Accrued liabilities	82,427	-	-	82,427
Due to other funds	73,140	12,797	-	85,937
Total Liabilities	458,137	19,077	15,027	492,241
 <u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable revenue - property taxes	25,705	-	-	25,705
Total Deferred Inflows of Resources	25,705	-	-	25,705
 <u>FUND BALANCES</u>				
Nonspendable	1,128,633	-	-	1,128,633
Restricted	1,071,052	764,216	94,698	1,929,966
Assigned	26,346	-	16,206	42,552
Unassigned	3,131,936	-	-	3,131,936
Total Fund Balances	5,357,967	764,216	110,904	6,233,087
Total Liabilities, Deferred inflows of Resources, and Fund Balances	\$ 5,841,809	\$ 783,293	\$ 125,931	\$ 6,751,033

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

RECONCILIATION OF THE BALANCE SHEET
OF GOVERNMENTAL FUNDS TO THE
STATEMENT OF NET POSITION
DECEMBER 31, 2019

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds	\$ 6,233,087
Capital Assets	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	
Cost of the assets	5,181,103
Accumulated depreciation	(1,832,671)
Deferred outflows of resources	
Related to pensions	120,505
Long-term Liabilities	
Long-term liabilities are not due and payable in the current period, and, therefore, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities both current and long-term are reported in the Statement of Net Position. Long-term liabilities at year-end consist of the following:	
Bonds payable	(117,444)
Compensated absences	(83,200)
Net pension liability	(447,683)
Deferred Inflows of resources	
Related to pensions	(76,625)
Revenues	
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.	
	<u>25,705</u>
Net Position of Governmental Activities	<u><u>\$ 9,002,777</u></u>

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 GOVERNMENTAL FUNDS
 FOR THE YEAR ENDED DECEMBER 31, 2019

	General Fund	2018 SPLOST Fund	Non-Major Governmental Funds	Total Governmental Funds
<u>Revenues</u>				
Taxes	\$ 3,101,682	\$ -	\$ 51,417	\$ 3,153,099
License and permits	759,084	-	-	759,084
Intergovernmental	299,806	453,274	-	753,080
Fines and forfeitures	636,277	-	11,903	648,180
Charges for Services	19,520	-	-	19,520
Interest earnings	41,012	747	74	41,833
Other revenues	55,886	-	-	55,886
Total Revenues	4,913,267	454,021	63,394	5,430,682
<u>Expenditures</u>				
Current:				
General government	2,004,471	-	34,970	2,039,441
Public safety	1,209,948	-	6,733	1,216,681
Public works	398,748	-	-	398,748
Culture and recreation	447,721	-	-	447,721
Housing and development	15,000	-	-	15,000
Capital outlay	-	19,076	-	19,076
Debt service				
Bond issuance cost	-	-	117,444	117,444
Interest	-	-	721	721
Total Expenditures	4,075,888	19,076	159,868	4,254,832
Excess (Deficiency) of Revenues Over (Under) Expenditures	837,379	434,945	(96,474)	1,175,850
<u>Other Financing Sources (Uses)</u>				
Transfers from other funds	-	-	40,721	40,721
Transfers to other funds	(40,726)	-	-	(40,726)
Issuance of debt	-	-	117,444	117,444
Total other financing sources (uses)	(40,726)	-	158,165	117,439
Net change in fund balances	796,653	434,945	61,691	1,293,289
Fund Balance, beginning of year	4,561,314	329,271	49,213	4,939,798
Fund Balance, end of year	\$ 5,357,967	\$ 764,216	\$ 110,904	\$ 6,233,087

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES
OF GOVERNMENTAL FUNDS TO THE
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2019

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances - total governmental funds	\$ 1,293,289
--------------------------------------------------------	--------------

Capital Assets

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.

Total capital outlays	357,285
Total depreciation	(105,473)

Deferred outflows of resources related to pensions is not available during the current period and therefore is not reported in the funds.

Change in deferred outflows of resources related to pensions	3,652
--------------------------------------------------------------	-------

Long-Term Debt

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The adjustments for these items are as follows:

Bonds payable	(117,444)
Compensated absences	(1,092)
Net pension liability	(63,191)

Deferred inflows of resources related to pensions is not available during the current period and therefore is not reported in the funds

Change in deferred inflows of resources related to pensions	83,776
-------------------------------------------------------------	--------

Revenues

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

<u>22,267</u>

Change in Net Position of Governmental Activities	<u><u>\$ 1,473,069</u></u>
---------------------------------------------------	----------------------------

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 BUDGET AND ACTUAL
 GENERAL FUND
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<u>Revenues:</u>				
Taxes	\$ 2,857,820	\$ 3,002,700	\$ 3,101,682	\$ 98,982
Licenses and permits	115,082	763,700	759,084	(4,616)
Intergovernmental	35,433	39,000	299,806	260,806
Fines and forfeitures	598,273	661,200	636,277	(24,923)
Charges for services	21,096	19,000	19,520	520
Interest income	4,720	36,600	41,012	4,412
Miscellaneous	36,498	47,700	55,886	8,186
Total Revenue	3,668,922	4,569,900	4,913,267	343,367
<u>Expenditures:</u>				
Current:				
General government	1,459,659	2,103,400	2,004,471	98,929
Public safety	1,383,653	1,278,400	1,209,948	68,452
Public works	544,263	417,000	398,748	18,252
Culture and recreation	504,443	464,000	447,721	16,279
Housing and development	15,000	15,000	15,000	-
Total Expenditures	3,907,018	4,277,800	4,075,888	201,912
Excess Revenue Over (Under) Expenditures	(238,096)	292,100	837,379	545,279
<u>Other Financing Sources (Uses):</u>				
Transfer to other funds	-	(704,300)	(40,726)	663,574
Total Other Financing Sources (Uses)	-	(704,300)	(40,726)	663,574
Net change in fund balance	(238,096)	(412,200)	796,653	1,208,853
Fund balance, beginning of year	4,561,314	4,561,314	4,561,314	-
Fund balance, end of year	\$ 4,323,218	\$ 4,149,114	\$ 5,357,967	\$ 1,208,853

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF NET POSITION
 PROPRIETARY FUNDS
 DECEMBER 31, 2019

	Business-type Activities- Enterprise Funds		
	Stormwater Utility Fund	Sanitation Fund	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 1,413,362	\$ -	\$ 1,413,362
Accounts receivable, net	4,185	21,916	26,101
Due from other funds	-	73,140	73,140
Total current assets	1,417,547	95,056	1,512,603
Noncurrent assets:			
Capital assets:			
Non depreciable	170,771	-	170,771
Depreciable, net	-	53,094	53,094
Total noncurrent assets	170,771	53,094	223,865
Total Assets	1,588,318	148,150	1,736,468
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows of resources related to pensions	-	29,079	29,079
Total Deferred outflows of resources	-	29,079	29,079
LIABILITIES			
Current liabilities:			
Accounts payable	35,786	3,858	39,644
Accrued salaries	-	1,410	1,410
Compensated absences	-	11,498	11,498
Total current liabilities	35,786	16,766	52,552
Long-term liabilities:			
Net pension liability	-	108,031	108,031
Total noncurrent liabilities	-	108,031	108,031
Total Liabilities	35,786	124,797	160,583
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows of resources related to pensions	-	18,490	18,490
Total Deferred inflows of resources	-	18,490	18,490
NET POSITION			
Investment in Capital Assets	170,771	53,094	223,865
Unrestricted	1,381,761	(19,152)	1,362,609
Total Net Position	\$ 1,552,532	\$ 33,942	\$ 1,586,474

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
 PROPRIETARY FUNDS
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Business-type Activities- Enterprise Funds		
	Stormwater		
	Utility Fund	Sanitation Fund	Total
<u>Operating revenues:</u>			
Charges and fees	\$ 132,147	\$ 833,037	\$ 965,184
Total operating revenues	132,147	833,037	965,184
<u>Operating expenses:</u>			
Salaries and benefits	-	549,233	549,233
Cost of sales	-	130,569	130,569
Other operating expenses	-	48,188	48,188
Repairs and maintenance	-	44,557	44,557
Depreciation	-	26,548	26,548
Total operating expenses	-	799,095	799,095
Operating income	132,147	33,942	166,089
<u>Nonoperating revenues (expenses):</u>			
Interest income	3,279	-	3,279
Total nonoperating revenues (expenses)	3,279	-	3,279
Net income before transfers	135,426	33,942	169,368
Transfers in	5	-	5
Change in net position	135,431	33,942	169,373
Total Net Position - Beginning of Year	1,417,101	-	1,417,101
Total Net Position - Ending of Year	\$ 1,552,532	\$ 33,942	\$ 1,586,474

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF CASH FLOWS
 PROPRIETARY FUNDS
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Business-type Activities-		
	Enterprise Funds		
	Stormwater Utility Fund	Sanitation Fund	Total
<u>Cash Flows from Operating Activities:</u>			
Cash received from customers	\$ 131,316	\$ 827,461	\$ 958,777
Cash paid to employees	-	(573,179)	(573,179)
Cash paid to suppliers for goods and services	31,595	(254,282)	(222,687)
Net Cash Flows Provided by (Used for) Operating Activities	162,911	-	162,911
<u>Cash Flows from Noncapital Financing Activities:</u>			
Transfers from General Fund	5	-	5
Net Cash Provided by Noncapital Financing Activities	5	-	5
<u>Cash Flows from Capital and Related Financing Activities:</u>			
Purchases of capital assets	(42,205)	-	(42,205)
Net Cash Provided by (Used for) Capital and Related Financing Activities	(42,205)	-	(42,205)
<u>Cash Flows from Investing Activities:</u>			
Interest income	3,279	-	3,279
Net Cash Flows Provided by (Used for) Investing Activities	3,279	-	3,279
Net Increase (Decrease) in Cash and Cash Equivalents	123,990	-	123,990
Cash and Cash Equivalents, Beginning of Year	1,289,372	-	1,289,372
Cash and Cash Equivalents, End of Year	\$ 1,413,362	\$ -	\$ 1,413,362

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF CASH FLOWS
 PROPRIETARY FUNDS
 FOR THE YEAR ENDED DECEMBER 31, 2019
 (CONTINUED)

	Business-type Activities- Enterprise Funds		
	Stormwater Utility Fund	Sanitation Fund	Total
<u>Cash Flows From Operating Activities:</u>			
Operating income	\$ 132,147	\$ 33,942	\$ 166,089
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:			
Depreciation	-	26,548	26,548
Changes in Assets and Liabilities:			
(Increase) decrease in accounts receivable	(831)	(5,576)	(6,407)
(Increase) decrease in due from other funds	-	(7,973)	(7,973)
(Increase) decrease in deferred outflows of resources	-	(881)	(881)
Increase (decrease) in accounts payable	31,595	(22,995)	8,600
Increase (decrease) in accrued liabilities	-	(15,373)	(15,373)
Increase (decrease) in compensated absences	-	(2,724)	(2,724)
Increase (decrease) in deferred inflows of resources	-	(20,217)	(20,217)
Increase (decrease) in net pension liability	-	15,249	15,249
Total Adjustments	30,764	(33,942)	(3,178)
Net Cash Provided by (Used for) Operating Activities	\$ 162,911	\$ -	\$ 162,911

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF NET POSITION
FIDUCIARY FUND
DECEMBER 31, 2019

	<u>Dottie Holmes Memorial Private-Purpose Trust</u>	
<u>ASSETS</u>		
Cash and cash equivalents	\$	132
Certificates of deposit		<u>12,358</u>
Total Assets	\$	<u><u>12,490</u></u>
 <u>NET POSITION</u>		
Held in trust	\$	<u>12,490</u>
Total net position	\$	<u><u>12,490</u></u>

The notes to the financial statements are an integral part of the basic financial statements.

CITY OF AVONDALE ESTATES, GEORGIA
 STATEMENT OF CHANGES IN NET POSITION
 FIDUCIARY FUND
 FOR THE YEAR ENDED DECEMBER 31, 2019

	<u>Dottie Holmes Memorial Private-Purpose Trust</u>
<u>ADDITIONS</u>	
Interest earnings	\$ 49
Total additions	<u>49</u>
Change in net position	49
Total net position, beginning of year	<u>12,441</u>
Total net position, end of year	<u><u>\$ 12,490</u></u>

The notes to the financial statements are an integral part of the basic financial statements.

NOTES TO THE FINANCIAL STATEMENTS

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Avondale Estates, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The City operates under a modified commission/manager form of government and provides the following services as authorized by its charter to its citizens: public safety (police), public works (highways, streets, and sanitation), public improvements, planning and zoning, and general and administrative services. The more significant of the City's accounting policies are described below.

A. Reporting Entity

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City of Avondale Estates (the primary government) and any component units. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. In addition, a component unit can be another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The component unit discussed below is included in the City's reporting entity because of the significance of their operational and financial relationships with the City. In conformity with generally accepted accounting principles, as set forth in Statement of Governmental Accounting Standards Board (GASB) No. 61 "The Financial Reporting Entity: Omnibus, an amendment of GASB Statement No. 14 and 34," the City's relationships with other governments and agencies have been examined. The financial statements of each component unit have been included as a discretely presented component unit. The component unit column in the combined financial statements includes the financial data for the Avondale Estates Downtown Development Authority, as of December 31, 2019. The financial information for the component unit is reported in columns separate from the City's financial information to emphasize that it is legally separate from the City.

The Avondale Estates Downtown Development Authority (the "DDA") has been included as a discretely presented component unit in the accompanying financial statements. The DDA was created in 2001 by local legislation enacted by the Georgia General Assembly. The members (7) of the DDA are appointed by the Mayor and Board of Commissioners and each member serves a 4-year term. The City provides significant operating subsidies to the DDA. The DDA's mission is to encourage redevelopment activities and to provide assistance to private and public partners for the purpose of improving the downtown area. The DDA is empowered under state law to borrow money, enter into contracts, receive grants and gifts, sell revenue bonds, purchase property and provide loans. The Avondale Estates Downtown Development Authority is

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2019
(CONTINUED)

presented as a governmental fund type and only maintains a General Fund. Separate financial statements for the Avondale Estates Downtown Development Authority are not prepared.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component unit. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which are normally supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not considered program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and the fiduciary fund, even though the latter is excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resource measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's public utilities and various other functions of the government. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2019

(CONTINUED)

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided; 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the obligations are expected to be liquidated with expendable available financial resources.

Property taxes, franchise taxes, insurance premium taxes, occupational taxes, other taxes licenses, intergovernmental grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges for goods and services provided. Operating expenses of the enterprise funds include the cost of these goods and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The fund financial statements provide more detailed information about the government's most significant funds, not the government as a whole. The activities of the government are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, or expense, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The City reports the following major governmental funds:

General Fund – The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2019
(CONTINUED)

2018 SPLOST Fund – The 2018 SPLOST Fund was established to account for the proceeds and various projects associated with the 2018 SPLOST.

Additionally, the City reports the following fund types within the nonmajor governmental funds:

Special Revenue Funds – Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Capital Projects Funds – Capital Project Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition and construction of capital facilities and other capital assets.

The City reports the following major proprietary funds:

Stormwater Utility Fund – The Stormwater Utility Fund accounts for the collection of fees for upgrades to stormwater drains and related expenses.

Sanitation Fund – The Sanitation Fund accounts for the collection of garbage fees and related expenses.

The City also reports the following fund type:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs. The reporting focus is on net positions and the changes in net positions and is reported using accounting principles similar to proprietary funds. These funds are not incorporated into the government-wide statements.

The City's only fiduciary fund is named the Dottie Holmes Memorial Trust Fund and is used to account for the operations for purposes of maintaining the rhododendron plant thicket and abelia plant hedge at Lake Avondale. Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting.

D. Budgets

The annual budget document is the financial plan for the operation of the City. The budget process exists for the purpose of providing a professional management approach to the establishment of priorities and the implementation of work programs while providing an orderly means for control and evaluation of the financial position of the City.

Formal budgetary integration is employed as a management control device during the year. The budgets for the General and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The General Fund is subject to budgetary control on a departmental basis, while the Special Revenue Funds

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2019

(CONTINUED)

are subject to budgetary control on an individual fund basis. Budgets are prepared for the Capital Projects Funds on a project basis, which usually covers two or more fiscal years. Budgeted amounts are as originally adopted, or as amended by the Board of Mayor and Commissioners. Individual amendments are not material in relation to the original appropriations.

E. Deposits and Investments

Georgia statutes authorize the City to invest in the following: (1) obligations of Georgia or any other state; (2) obligations of the United States; (3) obligations fully insured or guaranteed by the United States government or one of its agencies; (4) obligations of any corporation of the United States government; (5) prime bankers' acceptances; (6) the State of Georgia local government investment pool; (7) repurchase agreements; and (8) obligations of any other political subdivisions of the State of Georgia. Any investment or deposit in excess of the federal depository insured amounts must be collateralized by an equivalent amount of state or U.S. obligations. For purposes of the statement of cash flows, all highly liquid investments with an original maturity of less than 90 days are considered to be cash equivalents. Investments are reported at fair value as determined by quoted market prices.

F. Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds is reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

G. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Expenditure recognition occurs during the benefiting period.

H. Capital Assets

Capital assets, which include land, buildings and improvements, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2019
(CONTINUED)

Capital assets of the primary government, as well as the component unit, are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Machinery and equipment	5 - 10
Vehicles	5
Land improvements	15 - 20
Infrastructure	10 - 20
Buildings and improvements	20-50

GASB Statement No. 34 requires the City to report and depreciate new infrastructure assets. Infrastructure assets include roads, bridges, sidewalks, and similar items. The City implemented the provisions of GASB Statement 34 for the year ended December 31, 2003. The City was not required to retroactively report infrastructure assets in governmental activities.

I. Compensated Absences

Annual Leave (Vacation)

Annual Leave (Vacation) - An employee's annual leave (vacation) is credited as it is accrued from the employee's date of full-time employment in accordance with the following schedule:

<u>Years of Service</u>	<u>Annual Leave Accrual Rate</u>
Less than 1 year of service	6 days (4 hours/month)
At least 1 year completed service but less than 5	12 days (8 hours/month)
At least 5 years completed service but less than 10	15 days (10 hours/month)
At least 10 years completed service but no less than 20	18 days (12 hours/month)
At least 20 years service	21 day (14 hours/month)

An employee may choose to have the City buy back accrued, unused annual leave during the last pay period in December of each year, provided funds have been budgeted for such purposes. The employee shall notify the City Clerk, on or before December 15th of each year that he/she desires to sell back accrued, unused annual leave; the employee may sell back at least eight (8) hours but no more than forty (40) hours of accrued, unused annual leave; unused, accrued annual leave may be carried forward in a particular year but shall not exceed thirty (30) days (240 hours); any employee may convert up to forty (40) hours accrued, unused annual leave to sick leave credits instead of selling these hours to the city as long as notice is given to the City Clerk before December 15th of each year; employees whose annual leave exceeds the maximum carryover at the end of the year after the buy-back of the maximum amount accrued, unused annual leave may convert up to an additional twenty (20) hours of accrued, unused annual leave to sick leave credits; checks for accrued, unused annual leave sold to the City shall be issued on the last payday of the year. Annual leave in excess of thirty (30) days or 240 hours are forfeited on the first day of the new calendar or fiscal year.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2019

(CONTINUED)

Sick Leave

Each full-time career status employee will accrue sick leave at the rate of eight (8) hours per month. Sick leave may be accumulated up to a maximum of one hundred and eighty (180) days (1,440 hours). When an employee has accumulated the maximum hours of sick leave, no additional hours of sick leave shall be credited until such time as enough of the accrued sick leave has been used to bring the employee below the maximum accumulation. Part-time employees who work at least twenty-five (25) hours per week shall earn sick leave on a pro-rated basis. Career status employees who terminate their employment with the City (other than retirement) may be granted and paid for one (1) day for each fifteen (15) days of unused sick leave not to exceed twelve (12) days. At retirement, any accumulated sick leave shall be converted into credited service. Each twenty (20) days (160 hours) of sick leave will equal one month (1/12 year) of service. The maximum conversion shall be nine (9) months of credited service. Conversion of accumulated sick leave may not qualify an employee for vesting in retirement.

All vacation and sick pay, if expected to be paid out, is accrued when incurred in the government-wide fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

J. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net positions. Bond premiums and discounts are amortized over the term of the bonds using the effective interest method. Bonds payable are reported net of the applicable discount or premium.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources.

K. Deferred Outflows / Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period or periods and so will not be recognized as an outflow of resources (expenses / expenditures) until then. The City has one item that qualifies for reporting in this category. The deferred outflow of resources related to the pension plans. This amount is deferred and will be recognized as a reduction of the net pension liability in future years.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2019

(CONTINUED)

element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has one type of deferred inflow that arises under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City has one type of deferred inflow that arises under the accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *deferred inflows of resources* related to pensions, is reported only in the governmental activities and proprietary funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

L. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

M. Fund Equity

In the financial statements, governmental funds report the following classifications of fund balance:

- Nonspendable – amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- Restricted – amounts are restricted when constraints have been placed on the use of resources by (a) externally imposed by creditors, grantors, contributors or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed – amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Mayor and Commissioners through adoption of a resolution. The Board of Mayor and Commissioners also may modify or rescind the commitment.
- Assigned – amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the Board of Mayor and Commissioners has authorized the City Manager or designee to assign fund balances.

CITY OF AVONDALE ESTATES, GEORGIA

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- Unassigned – amounts that have not been assigned to other funds and that are not restricted, committed or assigned to specific purposes within the General Fund. The General Fund is the only fund that reports a positive unassigned fund balance.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City’s policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City’s policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

The following is a summary of the fund balance classifications as of December 31, 2019:

	General Fund	2018 SPLOST Fund	Nonmajor Governmental	Total
Fund Balances:				
Nonspendable				
Prepays	\$ 12,224	\$ -	\$ -	\$ 12,224
Assets held for resale	1,116,409	-	-	1,116,409
Restricted for:				
Capital outlay	1,071,052	764,216	81,111	1,916,379
Law enforcement	-	-	13,587	13,587
Assigned to:				
Capital outlay	26,346	-	16,206	42,552
Unassigned	3,131,936	-	-	3,131,936
Total fund balances	\$ 5,357,967	\$ 764,216	\$ 110,904	\$ 6,233,087

N. Minimum Fund Balance Policy

The Board of Mayor and Commissioners has adopted a financial policy to maintain a minimum level of unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) in the general fund. The target level is set at 25% of current budgeted operating expenditures. This amount is intended to provide fiscal stability when economic downturns and other unexpected events occur. If fund balance falls below the minimum target level because it has been used, essentially as a “revenue” source, as dictated by current circumstances, the policy provides for actions to replenish the amount to the minimum target level.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
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O. Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenditures/expenses during the period. Actual results could differ from those estimates.

NOTE 2 – LEGAL COMPLIANCE – BUDGETS

As set forth in the City Charter, the Board of Mayor and Commissioners adopt an annual budget for all funds. The annual budget is prepared in accordance with the basis of accounting utilized by each fund. The City of Avondale Estates, Georgia employs the following procedures in establishing its annual budget:

1. The City Manager submits to the Board of Mayor and Commissioners proposed operating budgets for the fiscal year commencing the following January 1. The operating budgets for adoption include proposed expenditures and the means of financing them for all governmental funds.
2. Public meetings are held to obtain taxpayer comments.
3. The budget is legally enacted through passage of an ordinance. Budgeted amounts as stated in the financial statements are as originally adopted or as amended by the Board of Mayor and Commissioners.
4. The legal level of control (the level at which expenditures may not exceed appropriations) for each of the above legally adopted budgets is at the department level. Increases in the total appropriations of a department, whether accomplished through an increase in estimated revenues or through a transfer of appropriations among departments, require the recommendation of the City Manager and approval of the Mayor and Commission. The City Manager may authorize transfers of appropriations between line items within any departmental budget without Commission approval. Appropriations that are not expended or encumbered by year end are allowed to lapse.

NOTE 3 – DEPOSITS AND INVESTMENTS

A. Custodial Credit Risk — Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes, and City policy, require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of

CITY OF AVONDALE ESTATES, GEORGIA

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December 31, 2019, the City had no bank balances that were exposed to custodial credit risk.

At December 31, 2019, the City's certificates of deposit were as follows:

<u>Investments</u>	<u>Maturity</u>	<u>Amount</u>
Certificates of deposit - Dottie Holmes Memorial	6-12 months	\$ 12,358
		<u>\$ 12,358</u>

B. Investments

	<u>Credit Rating</u>	<u>Investment Value</u>	<u>Weighted Average Maturity</u>
Georgia Fund 1	AAAf / S1+	\$ 3,234,004	60 days or less

Custodial credit risk. For an investment, the custodial risk is the risk that in the event of the failure of the counter-party to a transaction, an entity will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Georgia Fund 1 is not required to disclose custodial credit risk. The City had no such investments with such risk as of December 31, 2019.

Interest rate risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk. Georgia law allows investments in obligation of the U.S. Treasury, other U.S. Governmental Agencies, State of Georgia, other states, prime banker's acceptances, repurchase agreements, other political subdivisions of Georgia and the State Georgia Fund 1 investment pool. The Georgia Fund 1 is not registered with the SEC. Georgia Fund 1 is a stable net asset value investment pool that follows Standard & Poor's criteria for AAAf rated money market funds. The City has no investment policy that would further limit its investment choices.

NOTE 4 – PROPERTY TAXES

State law requires that property taxes be based on assessed value, which is 40% of market value. All real and personal property (including motor vehicles) is valued as of January 1 of each year and must be returned for tax purposes by March 1. With the exception of motor vehicles and the property of public utilities, which are valued by the State Revenue Department, all assessments are made by the Dekalb County Board of Tax Assessors.

Exemptions are permitted for certain inventories. A homestead exemption is allowed for each taxpayer that is a homeowner and resides in the household as of January 1. There are other exemptions provided by state and local laws.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2019

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Upon completion of all assessments and tax returns, the information is compiled to form the tax digest. The completed tax digest must be submitted to the State Revenue Commissioner for approval. The State Revenue Commissioner must ascertain that real property on the tax digest has been assessed at the state mandated forty percent (40%) of fair market value. The Commissioner has the option to withhold certain state funding if the mandated 40% level is not reached.

The property tax calendar is as follows:

	Real / Personal Property (Excluding Vehicles)	Motor Vehicles
Assessment Date	January 1st	January 1st
Levy Date	July 1st	January 1st
Due Date and Collection Date	October 1st and November 15th	Staggered

Property taxes receivable have been reduced to their estimated net realizable value. Estimated uncollectible amounts are based upon historical experience rates and result in a direct reduction of the related revenue amount at the end of the period.

Enterprise fund storm water fees were billed on August 15th along with the property taxes and are due and payable in two installments. The first installment is due October 1st and the second installment is due November 15th. After these dates, the bill becomes delinquent and penalties and interest may be assessed by the City.

NOTE 5 – RECEIVABLES

Receivables at December 31, 2019, for the City's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts (if any) are as follows:

Receivables:	Nonmajor				Total
	General Fund	Governmental Funds	Stormwater Utility	Sanitation Fund	
Taxes	\$ 57,110	\$ 4,416	\$ -	\$ -	\$ 61,526
Accounts	60,964	-	4,185	21,916	87,065
Gross receivables	118,074	4,416	4,185	21,916	148,591
Less: allowance for uncollectibles	(2,957)	-	-	-	(2,957)
Net total receivables	<u>\$ 115,117</u>	<u>\$ 4,416</u>	<u>\$ 4,185</u>	<u>\$ 21,916</u>	<u>\$ 145,634</u>

NOTE 6 – ASSET HELD FOR RESALE

During 2013 the City purchased 4.09 acres of land for resale. The City's total investment in asset held for resale is \$1,116,409.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2019
(CONTINUED)

NOTE 7 – DUE FROM OTHER GOVERNMENTS

Amounts due from other governments at December 31, 2019, are as follows:

	Federal	State	Other	Total
Fund:				
General Fund	\$ 227,596	\$ -	\$ 2,087	\$ 229,683
2018 SPLOST Fund	-	43,811	-	43,811
Total	<u>\$ 227,596</u>	<u>\$ 43,811</u>	<u>\$ 2,087</u>	<u>\$ 273,494</u>

The amounts due from the federal government are grant funds and the amounts due from the state government are for sale tax collections.

CITY OF AVONDALE ESTATES, GEORGIA

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NOTE 8 – CAPITAL ASSETS

Primary Government

Capital asset activity for the year ended December 31, 2019, is as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental activities:					
Capital assets, not being depreciated:					
Land	\$ 1,859,463	\$ -	\$ -	\$ -	\$ 1,859,463
Construction in Progress	218,702	357,285	-	-	575,987
Total	<u>2,078,165</u>	<u>357,285</u>	<u>-</u>	<u>-</u>	<u>2,435,450</u>
Capital assets, being depreciated:					
Land improvements	724,516	-	-	-	724,516
Buildings and improvements	867,823	-	-	19,199	887,022
Infrastructure and improvements	346,840	-	(351,462)	(19,347)	(23,969)
Vehicles	-	-	-	1,040,666	1,040,666
Machinery and equipment	1,210,383	-	(52,447)	(1,040,518)	117,418
Total	<u>3,149,562</u>	<u>-</u>	<u>(403,909)</u>	<u>-</u>	<u>2,745,653</u>
Less accumulated depreciation for:					
Land improvements	-	(24,151)	-	-	(24,151)
Buildings and improvements	(804,653)	(27,385)	-	2	(832,036)
Infrastructure and improvements	(232,412)	(14,239)	-	12,962	(233,689)
Vehicles	-	(35,486)	351,462	(954,297)	(638,321)
Machinery and equipment	(1,094,042)	(4,212)	52,447	941,333	(104,474)
Total	<u>(2,131,107)</u>	<u>(105,473)</u>	<u>403,909</u>	<u>-</u>	<u>(1,832,671)</u>
Total capital assets, being depreciated, net	<u>1,018,455</u>	<u>(105,473)</u>	<u>-</u>	<u>-</u>	<u>912,982</u>
Governmental activities capital assets, net	<u>\$ 3,096,620</u>	<u>\$ 251,812</u>	<u>\$ -</u>	<u>\$ -</u>	<u>3,348,432</u>
				Less related long-term debt outstanding	<u>(117,444)</u>
					<u>\$ 3,230,988</u>

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
 DECEMBER 31, 2019
 (CONTINUED)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities				
Capital assets, not being depreciated:				
Land	\$ 101,505	\$ -	\$ -	\$ 101,505
Construction in Progress	27,061	42,205	-	69,266
Total	<u>128,566</u>	<u>42,205</u>	<u>-</u>	<u>170,771</u>
Capital assets, being depreciated:				
Infrastructure and improvements	135,004	-	-	135,004
Machinery and equipment	541,646	-	-	541,646
Total	<u>676,650</u>	<u>-</u>	<u>-</u>	<u>676,650</u>
Less accumulated depreciation for:				
Infrastructure and improvements	(135,004)	-	-	(135,004)
Machinery and equipment	<u>(462,004)</u>	<u>(26,548)</u>	<u>-</u>	<u>(488,552)</u>
Total	<u>(597,008)</u>	<u>(26,548)</u>	<u>-</u>	<u>(623,556)</u>
Total capital assets, being depreciated, net	<u>79,642</u>	<u>(26,548)</u>	<u>-</u>	<u>53,094</u>
Business-type activities capital assets, net	<u>\$ 208,208</u>	<u>\$ 15,657</u>	<u>\$ -</u>	<u>\$ 223,865</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 22,318
Public safety	24,904
Public works	33,713
Culture and recreation	24,538
Total depreciation expense - governmental activities	<u>\$ 105,473</u>
Business-type activities:	
Sanitation	\$ 26,548
Total depreciation expense - business-type activities	<u>\$ 26,548</u>

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Downtown Development Authority of Avondale Estates

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 600,000	\$ 633,602	\$ -	\$ 1,233,602
Total	600,000	633,602	-	1,233,602
Capital assets, being depreciated:				
Buildings	14,057,508	766,398	-	14,823,906
Total	14,057,508	766,398	-	14,823,906
Less accumulated depreciation for:				
Buildings	(4,611,744)	(311,626)	-	(4,923,370)
Total	(4,611,744)	(311,626)	-	(4,923,370)
Total capital assets, being depreciated, net	9,445,764	454,772	-	9,900,536
Downtown Development Authority capital assets, net	<u>\$ 10,045,764</u>	<u>\$ 1,088,374</u>	<u>\$ -</u>	11,134,138
				Less related long-term debt outstanding (1,445,586)
				<u>\$ 9,688,552</u>

NOTE 9 – LONG-TERM DEBT

Primary Government

Long-term liability activity for the year ended December 31, 2019, was as follows:

	Beginning Balances	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities:					
Bonds payable	\$ -	\$ 117,444	\$ -	\$ 117,444	\$ -
Compensated absences	82,108	73,762	(72,670)	83,200	72,600
Net pension liability	384,492	63,191	-	447,683	-
Governmental activity Long-term liabilities	<u>\$ 466,600</u>	<u>\$ 254,397</u>	<u>\$ (72,670)</u>	<u>\$ 648,327</u>	<u>\$ 72,600</u>
Business-type activities					
Compensated absences	\$ 14,222	\$ 27,005	\$ (29,729)	\$ 11,498	\$ 11,498
Net pension liability	92,782	15,249	-	108,031	-
Business-type activities Long-term liabilities	<u>\$ 107,004</u>	<u>\$ 42,254</u>	<u>\$ (29,729)</u>	<u>\$ 119,529</u>	<u>\$ 11,498</u>

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
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For governmental activities, compensated absences and net pension liability are generally liquidated by the General Fund. For business-type activities, compensated absences and net pension liability are liquidated by the Sanitation Fund.

Bonds Payable:

2019 Revenue Bonds

On September 17, 2019, the Urban Redevelopment Agency of the City of Avondale Estates entered into a contract with PNC Bank, National Association for the issuance of \$8,400,000 in drawdown bond anticipation note, series 2019 to provide financing for the acquisition, construction and equipping of the 2019 Urban Redevelopment Projects. The City may draw down funds up to \$8,400,000. The total amount of drawdowns on this contract as of December 31, 2019 was \$117,444. Interest expense for 2019 was \$721.

Component Unit

Long-term liability activity for the year ended December 31, 2019 for the Downtown Development Authority of Avondale Estates was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Discretely Presented Component Unit:					
2018 Revenue Bonds	\$ 64,850	\$ 1,380,736	\$ -	\$ 1,445,586	\$ -
Discretely Presented Component Unit					
Long-term liabilities	\$ 64,850	\$ 1,380,736	\$ -	\$ 1,445,586	\$ -

2018 Revenue Bonds

On December 28, 2018, the Downtown Development Authority of Avondale Estates (DDA) entered into a contract with Piedmont Bank for the Downtown Development Authority of Avondale Estates Taxable Revenue Bonds, Series 2018 to provide financing for the cost of the acquisition, construction, installation, modification, renovation, or rehabilitation of a commercial retail building and related improvements, building fixtures and other building equipment located on an approximately 0.7 acre site. The DDA may draw down funds up to \$1,800,000. The total amount of DDA draw downs on this contract was \$1,445,586 as of December 31, 2019. Interest expense for the 2018 Revenue Bonds for 2019 was \$47,889.

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
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(CONTINUED)

NOTE 10 – OPERATING LEASES

Lessor Agreements

The City of Avondale Estates leases certain parcels of land for use by others (cell towers) for varying terms. The leases are accounted for as operating leases and revenues are recorded when earned. Revenue derived from these leases during the current year amounted to \$37,629 and is reported as other revenue in the City's General Fund.

The following is a schedule of minimum future rentals to be received under the operating leases at December 31, 2019:

<u>Fiscal Year Ending December 31,</u>	<u>General Fund</u>
2020	\$ 37,053
2021	37,473
2022	37,907
2023	38,353
2024	38,813
2025-2029	201,455
2030-2034	115,155
2035-2039	115,155
Total minimum future rentals	<u>\$ 621,364</u>

NOTE 11 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of December 31, 2019, is as follows:

Due to / from other funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	2018 SPLOST Fund	\$ 12,797
Sanitation Fund	General Fund	73,140
		<u>\$ 85,937</u>

All interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Interfund transfers:

<u>Transfer In</u>	<u>Transfer Out</u>	<u>Amount</u>
Sanitation Fund	General Fund	\$ 5
Nonmajor Governmental Fund	General Fund	40,721

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

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Transfers are used to move unrestricted revenue to finance various programs that the government must account for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs.

NOTE 12 – RETIREMENT BENEFITS

Plan Description

The City, as authorized by the Mayor and Commission, has established a defined benefit pension plan (The City of Avondale Estates Retirement Plan) covering all full-time employees. Between January 1, 1989 and December 31, 2012, employees did not contribute to the fund; employees hired or rehired on or after January 1, 2013 are required to contribute 4% of gross income. The City's pension plan is affiliated with the Georgia Municipal Employee Benefit System (GMEBS), an agent multiple-employer pension plan administered by the Georgia Municipal Association. Contributions made by the City are commingled with contributions made by other members of GMEBS for investment purposes. The City does not own any securities on its own. Investment income from the securities is allocated on a pro rata basis. The Georgia Municipal Association issues a publicly available financial report that includes financial statements and required supplementary information for GMEBS. That report may be obtained by writing to Georgia Municipal Association, Risk Management and Employee Benefit Services, 201 Pryor Street, NW, Atlanta, Georgia 30303 or by calling (404) 688-0472.

As provided by state law, benefit provisions for participants in GMEBS are established by the respective employers. As authorized by City Mayor and Commission, the plan provides pension benefits and death and disability benefits for all full-time employees. Regular, full time employees who work at least 30 hours per week are enrolled in the plan. Elected officials are not eligible. Benefits vest after 7 years of service. City employees who retire at age 65 with five (5) years of service are entitled to a monthly retirement benefit based upon average earnings and years credited service. Early retirement is permitted provided the participant is at least 55 years of age and has completed ten (10) years of service. Effective July 1, 2015, the City Manager who occupied the position at that time was granted normal retirement eligibility at age 55 with 5 years of service.

Plan Membership

As of July 1, 2019, the date of the most recent actuarial valuation date, pension plan membership consisted of the following:

Retirees and beneficiaries currently receiving benefits	16
Terminated vested participants not yet receiving benefits	18
Active vested employees	16
Active nonvested employees	<u>27</u>
Total	<u><u>77</u></u>

Contributions

The plan members are not required to contribute to the plan. The City is required to contribute at an actuarially determined rate; the current rate is 6.05% of annual covered payroll. The contribution requirements of the City are established and may be amended by the GMEBS Board of Trustees.

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Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019, the City reported a net pension liability. The net pension liability was measured as of March 31, 2019. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of July 1, 2019.

For the year ended December 31, 2019, the City recognized pension expense relative to GMEBS in the amount of \$73,047. At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to the Pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 37,827	\$ 93,648
Changes of assumptions	26,127	1,467
Net difference between projected and actual earnings on pension plan investments	8,284	-
Employer contributions subsequent to the measurement date	77,346	-
	<u>\$ 149,584</u>	<u>\$ 95,115</u>

City contributions subsequent to the measurement date of March 31, 2019 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the pension expense as follows:

Year ended December 31:

2020	\$ (2,277)
2021	(29,597)
2022	(14,868)
2023	23,865

Actuarial Assumptions: The total pension liability as of December 31, 2019 was determined by an actuarial valuation as of July 1, 2019 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.25%
Salary increase	2.75%, plus service based merit increases
Investment rate of return	7.50%, On-going basis, based on long-term expected rate of return of pension plan investments

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Mortality rates were based on the RP-2000 Combined Mortality Table with sex-distinct rates, set forward two years for males and one year for females, and the RP-2000 Disabled Mortality Table with sex-distinct rates.

The mortality and economic actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience study for the period January 1, 2010 to June 30, 2014.

Net Pension Liability:

Changes in the Net Pension Liability:	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balances at December 31, 2018	\$ 2,518,977	\$ 2,041,703	\$ 477,274
Changes for the year:			
Service cost	64,294	-	64,294
Interest	189,403	-	189,403
Difference between expected and actual experience	37,941	-	37,941
Contributions - employer	-	114,558	(114,558)
Contributions - employee	-	41,989	(41,989)
Net investment income	-	72,670	(72,670)
Benefit payments	(115,784)	(115,784)	-
Administrative expense	-	(16,019)	16,019
Net changes	175,854	97,414	78,440
Balance at December 31, 2019	\$ 2,694,831	\$ 2,139,117	\$ 555,714

The City's net pension liability is recorded in the Government-Wide Statement of Net Position in the amounts of \$447,683 and \$108,031 respectively.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of March 31, 2019 is summarized in the following table:

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Asset class	Target allocation	Expected real rate of return
Domestic equity	45%	6.40%
International equity	20%	7.40%
Real estate	10%	5.10%
Global fixed income	5%	3.03%
Domestic fixed income	20%	1.75%
Cash	0%	
Total	100%	

Discount Rate: The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount rate: The following presents the City's net pension liability calculated using the discount rate of 7.50%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	1% Decrease (6.50%)	Current discount rate (7.50%)	1% Increase (8.50%)
Sensitivity of the Net Pension Liability to Changes in the Discount Rate	\$ 864,072	\$ 555,714	\$ 295,308

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued GMEBS financial report which is publically available at www.gmanet.com.

NOTE 13 – DEFINED CONTRIBUTION PENSION PLANS

The City of Avondale Estate's Internal Revenue Code Section 457 Plan and 401 Plan (the "Plans") are deferred compensation plans and qualify as defined contribution pension plans. The Plans are administered by Newport Group for all full time employees. Plan provisions and contribution requirements are established and may be amended by the Mayor and City Commission.

The Plans allow for employee contributions, and, after the employee's first six months of participation, the City makes a matching contribution for each employee equal to the lesser of \$25 or 50% of the employee contribution. During 2019, employees contributed \$48,974 to the Plans

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2019

(CONTINUED)

while the City contributed \$9,980. As of December 31, 2019, there were 21 participants in the 457 Plan and 16 participants in the 401A Plan, and the fair value was \$759,896 for the 457 Plan and \$196,503 for the 401A Plan.

The City of Avondale Estate's has an inactive 457 deferred compensation plan that is administered by Nationwide. As of December 31, 2019, there were 8 participants in this plan, and the fair value of the plan was \$45,023.

NOTE 14 – SPECIAL FUNDING DEFINED BENEFIT PENSION PLAN

Peace Officers' Annuity and Benefit Fund of Georgia

The City's Deputies are covered by the State of Georgia Peace Officers' Annuity and Benefit Fund. The City makes no contribution to this plan. Contributions are collected by the City as the agent for this fund through its court systems. This plan is administered through the Peace Officers' Annuity and Benefit Fund of Georgia located at 1210 Greenbelt Parkway in Griffin, Georgia where separate financial statements may be obtained. This plan is considered immaterial to the City of Avondale Estates's financial statements.

NOTE 15 – JOINT VENTURE

Under Georgia law, the City, in conjunction with other cities and counties in the Atlanta, Georgia area, is a member of the Atlanta Regional Commission (ARC). Dues to the ARC are assessed at the County level and are, accordingly, paid by DeKalb County. Membership in the ARC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the ARC in Georgia. The ARC Board membership includes the chief elected official of each county and various municipalities of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of the ARC. Separate financial statements may be obtained from ARC, 40 Courtland Street, NE, Atlanta, Georgia 30303.

NOTE 16 – RISK MANAGEMENT

The City is exposed to various risks of losses related to: torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Inter-local Risk Management Agency (GIRMA) for property and liability insurance and the Workers' Compensation Self-Insurance Fund (WCSIF), public entity risk pools currently operating as common risk management and insurance program for member local governments. The Georgia Municipal Association (GMA) administers both risk pools.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim or loss.

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2019
(CONTINUED)

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member governments' contracts and in accordance with the workers' compensation laws of Georgia. The funds are to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense. Settlements have not exceeded insurance coverage in the last three years.

NOTE 17 – COMMITMENTS AND CONTINGENCIES

Litigation

The City is a defendant in certain legal actions in the nature of claims for alleged damages to persons and property and other similar types of actions rising in the course of City operations. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the City.

Grant Contingencies

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the City believes such disallowances, if any, will not be significant.

NOTE 18 – TAX ABATEMENTS

The City enters into property tax abatement agreements with local businesses under the Georgia Development Authority Law, adopted in 1969, for the purpose of attracting or retaining businesses within the City. The abatements may be granted to any business located within or promising to relocate to the City and meeting the eligibility criteria to “develop and promote trade, commerce, industry and employment opportunities for the public good and general welfare and to promote the general welfare of the state” (OCGA 36-62-9). The Downtown Development Authorities Law (O.C.G.A. 36-42-1) provides that the Downtown Development Authority of Avondale Estates is created to revitalize and redevelop the central business district so as to develop and promote trade, commerce, industry and employment opportunities and promote the general welfare of the State of Georgia by creating a climate favorable to the location of new industry, trade, and commerce and the development of existing industry, trade and commerce within the corporate limits of the City and is authorized by the Downtown Development Authority of Avondale Estates to issue its revenue obligations, in accordance with the applicable provisions of the Revenue Bond Law of the State of Georgia (O.C.G.A. 36-82-60), for the purpose of acquiring, constructing and installing any project which includes the acquisition, construction, installation, modification, renovation, or rehabilitation of land, interest in land, buildings, structures, facilities, or other improvements located or to be located within the downtown development area of the City.

The City offers a reduction in property taxes through the structure of these financing arrangements. Specifically, the Downtown Development Authority of Avondale Estates, a tax exempt public organization created independently from the City, may enter into agreements with

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2019

(CONTINUED)

private individuals or entities in order to incentivize these businesses to build, relocate, expand, or renovate in the City of Avondale Estates. These agreements involve a bond issuance and sale-leaseback transaction, whereby the Downtown Development Authority takes title to property and leases it back to the company. The company is responsible for making ad valorem tax payments on its leasehold interest. The rental payments for the leasehold offset the debt service on the bonds over a fixed term, so that at the end of the incentive period the bonds are fully retired and the company regains title of the property through an option to purchase. Following completion of construction, the company pays property taxes on its leasehold interest in the project of 35% of the fair market value of the real and/or personal property in the first year, with a 6.5% increase each year over a 10 year period, after which the company takes title back to the property and must then pay taxes on the full fair market value of the property. The company has a smaller property tax obligation through this financing arrangement than it would under outright ownership of the property due to the reduced value of the company's leasehold interest in the property over the designated ramp-up period.

Tax abatement information for FY2019 is included below:

Purpose	Description	Amount of City Taxes Abated during the Fiscal Year	Abatement Ends
Revitalize and Redevelop the Central Business District	100% real property taxes with PILOT	\$ 1,081,995	2029

The City has not made additional commitments as part of the agreement.

NOTE 19 – CONDUIT DEBT – DOWNTOWN DEVELOPMENT AUTHORITY OF AVONDALE ESTATES (COMPONENT UNIT)

The Authority has issued Taxable Revenue Bonds to provide financial assistance to a private sector entity for the acquisition, construction, and equipping of commercial facilities to promote trade, commerce, industry and employment opportunities within the City and serve to revitalize and redevelop the central business district of the City. The bonds are secured by the property, property improvements, and equipment financed with the bond proceeds and are payable solely from rents, revenues and receipts derived from the lease agreement with the private sector entity. Upon repayment of the bonds, ownership of the acquired property, property improvements, and equipment transfers to the private-sector entity served by the bond issuance. The Authority, the City, the State, or any political subdivision, thereof, is not obligated in any manner for repayment of the bonds. Accordingly, they are not reported as liabilities in the accompanying financial statements. As of December 31, 2019, there were two series of Taxable Revenue Bonds outstanding, as follows:

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO THE FINANCIAL STATEMENTS
 DECEMBER 31, 2019
 (CONTINUED)

	<u>Face Amount</u>	<u>Outstanding</u>
Downtown Development Authority of Avondale Estates Taxable Revenue Bonds (SCP Avondale Owener, LLC Project Series 2017)	\$ 42,000,000	\$ 42,000,000
Downtown Development Authority of Avondale Estates Taxable Revenue Bonds (Maple Multi-Family Land SE, L.P., Series 2018)	65,000,000	65,000,000
Total Conduit Debt	<u>\$ 107,000,000</u>	<u>\$ 107,000,000</u>

NOTE 20 – EVALUATION OF SUBSEQUENT EVENTS

During March 2020, the City modified operations as a result of the COVID-19 pandemic and in compliance with state and federal recommendations. The extent of the impact of COVID-19 on the City's operational and financial performance will depend on certain developments, including the duration and spread of the outbreak all of which are uncertain. Accordingly, the extent to which COVID-19 may impact the financial condition or results of operation cannot be determined.

The City has evaluated subsequent events through July 21, 2020, the date which the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF AVONDALE ESTATES, GEORGIA
 REQUIRED SUPPLEMENTARY INFORMATION
 FOR THE YEAR ENDED DECEMBER 31, 2019

SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY
AND RELATED RATIOS

	2019	2018
Total pension liability		
Service cost	\$ 64,294	\$ 80,361
Interest on total pension liability	189,403	182,289
Difference between expected and actual experience	37,941	(98,621)
Changes of assumptions	-	-
Change of benefit terms	-	-
Benefit payments, including refunds of employee contributions	(115,784)	(81,427)
Other	-	43,547
Net change in total pension liability	175,854	126,149
Total pension liability - beginning of year	2,518,977	2,392,828
Total pension liability - end of year	\$ 2,694,831	\$ 2,518,977
Plan fiduciary net position		
Contributions - employer	\$ 114,558	\$ 144,663
Contributions - employee	41,989	28,157
Net investment income	72,670	219,434
Benefit payments, including refunds of member contributions	(115,784)	(81,427)
Administrative expenses	(16,019)	(15,960)
Net change in plan fiduciary net position	97,414	294,867
Plan fiduciary net position - beginning of year	2,041,703	1,746,836
Plan fiduciary net position - end of year	\$ 2,139,117	\$ 2,041,703
City's net pension liability (asset) - end of year	\$ 555,714	\$ 477,274
Plan fiduciary net position as a percentage of the total pension liability	79.38%	81.05%
Covered payroll	2,055,295	1,681,314
Net pension liability as a percentage of covered payroll	27.04%	28.39%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

The accompanying notes to the required supplementary information are an integral part of this schedule

CITY OF AVONDALE ESTATES, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED DECEMBER 31, 2019
(CONTINUED)

SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY
AND RELATED RATIOS

	2017		2016		2015
\$	72,663	\$	73,516	\$	62,436
	175,205		163,670		149,093
	(68,950)		1,470		43,086
	-		-		(8,799)
	-		-		26,800
	(93,599)		(86,034)		(83,009)
	-		-		-
	85,319		152,622		189,607
	2,307,509		2,154,887		1,965,280
\$	2,392,828	\$	2,307,509	\$	2,154,887
\$	154,645	\$	146,523	\$	142,543
	22,901		18,911		10,067
	191,557		5,556		121,731
	(93,599)		(86,034)		(83,009)
	(16,214)		(8,674)		(7,116)
	259,290		76,282		184,216
	1,487,546		1,411,264		1,227,048
\$	1,746,836	\$	1,487,546	\$	1,411,264
\$	645,992	\$	819,963	\$	743,623
	73.00%		64.47%		65.49%
	1,795,145		1,691,563		1,608,490
	35.99%		48.47%		46.23%

The accompanying notes to the required supplementary information are an integral part of this schedule

CITY OF AVONDALE ESTATES, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED DECEMBER 31, 2019

SCHEDULE OF CITY CONTRIBUTIONS

	2019	2018	2017	2016	2015
Actuarially determined contributions	\$ 103,133	\$ 127,023	\$ 151,009	\$ 157,127	\$ 142,989
Contributions in relation to the actuarially determined contribution	103,133	125,330	151,009	157,127	142,989
Contribution deficiency (excess)	\$ -	\$ 1,693	\$ -	\$ -	\$ -
City's covered payroll	\$ 1,704,678	\$ 1,825,043	\$ 1,717,964	\$ 1,635,036	\$ 1,471,080
Contributions as a percentage of covered payroll	6.05%	6.87%	8.79%	9.61%	9.72%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

The accompanying notes to the required supplementary information are an integral part of this schedule

CITY OF AVONDALE ESTATES, GEORGIA

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED DECEMBER 31, 2019

Changes of assumptions:

Amounts reported for the fiscal year ending in 2018 and later reflect the following assumption changes based on an actuarial study conducted in September 2017:

- The investment return assumption was decreased from 7.75% to 7.50%
- The inflation assumption was decreased from 3.25% to 2.75%

Benefit Changes

There were no changes in benefit provisions in the last two fiscal years.

Valuation date	The actuarially determined contribution was determined as of July 1, 2019, with an interest adjustment to the fiscal year. Contributions in relation to this actuarially determined contribution rate will be reported for the year ending December 31, 2020.
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Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal
Amortization method	Closed level dollar for the remaining unfunded liability
Remaining amortization period	Remaining amortization period varies for the bases, with a net effective amortization period of 10 years.
Asset valuation method	Sum of actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the fair value at the end of the year. The actuarial value is adjusted, if necessary, to be within 20% of fair value.
Net Investment Rate of Return	7.50%
Projected Salary Increases	2.75% plus service based merit increases
Cost of Living Adjustments	0.00%
Retirement Age	Employees: Ages 65-69 rate of 60% and 70 and over rate of 100% City Manager: Ages 55-59 rate of 10%, age 60 rate of 20%, age 61 rate of 25%, age 62 rate of 35%, age 63 rate of 40%, age 64 rate of 45%, ages 65-69 rate of 50% and age 70 and over rate of 100%
Mortality	RP-2000 Combined Healthy Mortality Table with sex-distinct rates, set forward two years for males and one year for females RP-2000 Disabled Retiree Mortality Table with sex-distinct rates.

SUPPLEMENTARY INFORMATION

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Police Seizure Fund To account for the use of restricted confiscated drug money by the City's Police Department.

Tax Allocation District Fund To account for the redevelopment of the downtown business district by means of a Redevelopment Plan and with restricted funding from a Tax Allocation District.

CAPITAL PROJECT FUNDS

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

Lake Avondale Fund To account for the maintenance and upkeep of the lake.

Urban Redevelopment Agency (URA) Fund This fund accounts for the activity (predominately capital outlay in spending proceeds of URA bonds and debt service on those bonds which is paid by the City) of the City's blended component unit.

CITY OF AVONDALE ESTATES, GEORGIA

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2019

	Special Revenue Funds		Capital Projects Fund		Total Nonmajor Governmental Funds
	Police Seizure Fund	Tax Allocation District Fund	Lake Avondale Fund	URA Fund	
ASSETS					
Cash and cash equivalent	\$ 13,587	\$ 76,695	\$ 31,233	\$ -	\$ 121,515
Tax receivable	-	4,416	-	-	4,416
Total Assets	\$ 13,587	\$ 81,111	\$ 31,233	\$ -	\$ 125,931
LIABILITIES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ -	\$ -	\$ 15,027	\$ -	\$ 15,027
Total Liabilities	-	-	15,027	-	15,027
Fund Balances:					
Restricted	13,587	81,111	-	-	94,698
Assigned	-	-	16,206	-	16,206
Total Fund Balances	13,587	81,111	16,206	-	110,904
Total Liabilities and Fund Balances	\$ 13,587	\$ 81,111	\$ 31,233	\$ -	\$ 125,931

CITY OF AVONDALE ESTATES, GEORGIA

COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2019

	Special Revenue Funds		Capital Projects Fund		Total Nonmajor Governmental Funds
	Police Seizure Fund	Tax Allocation District Fund	Lake Avondale Fund	URA Fund	
<u>Revenues:</u>					
Taxes	\$ -	\$ 51,417	\$ -	\$ -	\$ 51,417
Interest earnings	12	49	13	-	74
Confiscated revenues	11,903	-	-	-	11,903
Total Revenues	11,915	51,466	13	-	63,394
<u>Expenditures:</u>					
Current:					
General government	-	-	34,970	-	34,970
Public safety	6,733	-	-	-	6,733
Debit service:					
Bond issuance cost	-	-	-	117,444	117,444
Interest	-	-	-	721	721
Total Expenditures	6,733	-	34,970	118,165	159,868
Excess (Deficiency) of Revenues Over (Under) Expenditures	5,182	51,466	(34,957)	(118,165)	(96,474)
<u>Other Financing Sources (Uses):</u>					
Issuance of debt	-	-	-	117,444	117,444
Transfers from other funds	-	-	40,000	721	40,721
Total other financing sources (uses)	-	-	40,000	118,165	158,165
Net change in fund balances	5,182	51,466	5,043	-	61,691
Fund Balance, beginning of year	8,405	29,645	11,163	-	49,213
Fund Balance, end of year	\$ 13,587	\$ 81,111	\$ 16,206	\$ -	\$ 110,904

CITY OF AVONDALE ESTATES GEORGIA

POLICE SEIZURE FUND
BALANCE SHEET
DECEMBER 31, 2019

ASSETS

Cash and cash equivalent	\$ 13,587
Total Assets	<u>\$ 13,587</u>

LIABILITIES AND FUND BALANCES

Liabilities:	
Due to others	\$ -
Total Liabilities	<u>-</u>
Fund Balances:	
Restricted	<u>13,587</u>
Total Fund Balances	<u>13,587</u>
Total Liabilities and Fund Balances	<u>\$ 13,587</u>

CITY OF AVONDALE ESTATES GEORGIA

POLICE SEIZURE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Interest earnings	\$ -	\$ 12	\$ 12
Confiscated revenues	-	11,903	11,903
Total Revenues	-	11,915	11,915
<u>Expenditures:</u>			
Public safety	640	6,733	(6,093)
Total Expenditures	640	6,733	(6,093)
Net change in fund balances	(640)	5,182	5,822
Fund balance - beginning of year	8,405	8,405	-
Fund balance - end of year	\$ 7,765	\$ 13,587	\$ 5,822

CITY OF AVONDALE ESTATES GEORGIA

TAX ALLOCATION DISTRICT FUND
BALANCE SHEET
DECEMBER 31, 2019

ASSETS

Cash and cash equivalent	\$	76,695
Tax receivable		<u>4,416</u>
Total Assets	\$	<u><u>81,111</u></u>

LIABILITIES AND FUND BALANCES

Liabilities:		
Accounts payable	\$	<u>-</u>
Total Liabilities		<u>-</u>
Fund Balances:		
Restricted		<u>81,111</u>
Total Fund Balances		<u>81,111</u>
Total Liabilities and Fund Balances	\$	<u><u>81,111</u></u>

CITY OF AVONDALE ESTATES GEORGIA

TAX ALLOCATION DISTRICT FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	\$ -	\$ 51,417	\$ 51,417
Interest earnings	-	49	49
Total Revenues	-	51,466	51,466
<u>Expenditures:</u>			
Current:			
General government	-	-	-
Total Expenditures	-	-	-
Net change in fund balances	-	51,466	51,466
Fund balance - beginning of year	29,645	29,645	-
Fund balance - end of year	\$ 29,645	\$ 81,111	\$ 51,466

CITY OF AVONDALE ESTATES GEORGIA

LAKE AVONDALE FUND
BALANCE SHEET
DECEMBER 31, 2019

ASSETS

Cash and cash equivalent	\$ 31,233
Total Assets	<u>\$ 31,233</u>

LIABILITIES AND FUND BALANCES

Liabilities:	
Accounts payable	\$ 15,027
Total Liabilities	<u>15,027</u>
Fund Balances:	
Assigned	<u>16,206</u>
Total Fund Balances	<u>16,206</u>
Total Liabilities and Fund Balances	<u>\$ 31,233</u>

CITY OF AVONDALE ESTATES GEORGIA

LAKE AVONDALE FUND
 STATEMENT OF REVENUES, EXPENDITURES AND
 CHANGES IN FUND BALANCE
 FOR THE YEAR ENDED DECEMBER 31, 2019

<u>Revenues:</u>	
Interest earnings	\$ 13
Total Revenues	<u>13</u>
<u>Expenditures:</u>	
Current:	
General government	<u>34,970</u>
Total Expenditures	<u>34,970</u>
Excess of Revenues Over (Under) Expenditures	<u>(34,957)</u>
<u>Other Financing Sources (Uses):</u>	
Transfers from other funds	<u>40,000</u>
Total Other Financing Sources (Uses)	<u>40,000</u>
Net change in fund balances	5,043
Fund Balance - beginning of year	<u>11,163</u>
Fund balance - end of year	<u>\$ 16,206</u>

CITY OF AVONDALE ESTATES GEORGIA

URBAN REDEVELOPMENT AGENCY
BALANCE SHEET
DECEMBER 31, 2019

ASSETS

Cash and cash equivalent	\$ -
Total Assets	<u>\$ -</u>

LIABILITIES AND FUND BALANCES

Liabilities:	
Accounts payable	\$ -
Total Liabilities	<u>-</u>
Fund Balances:	
Restricted	<u>-</u>
Total Fund Balances	<u>-</u>
Total Liabilities and Fund Balances	<u>\$ -</u>

CITY OF AVONDALE ESTATES GEORGIA

URBAN REDEVELOPMENT AGENCY
 STATEMENT OF REVENUES, EXPENDITURES AND
 CHANGES IN FUND BALANCE
 FOR THE YEAR ENDED DECEMBER 31, 2019

<u>Revenues:</u>	
Intergovernmental revenue	\$ -
Total Revenues	<u>-</u>
<u>Expenditures:</u>	
Debt service:	
Bond issuance cost	117,444
Interest	721
Total Expenditures	<u>118,165</u>
Excess of Revenues Over (Under) Expenditures	<u>(118,165)</u>
<u>Other Financing Sources (Uses):</u>	
Issuance of debt	117,444
Transfers from other funds	721
Total Other Financing Sources (Uses)	<u>118,165</u>
Net change in fund balances	-
Fund Balance - beginning of year	<u>-</u>
Fund balance - end of year	<u>\$ -</u>

CITY OF AVONDALE ESTATES, GEORGIA

SCHEDULE OF PROJECT EXPENDITURES WITH SPECIAL SALES TAX PROCEEDS
FOR THE YEAR ENDED DECEMBER 30, 2019

Project	Original Estimated Budget	Expenditures Current Year	Total
2018 Referendum			
Road Resurfacing / Paving	\$ 2,106,616	\$ -	-
Transportation Improvements	2,200,000	-	-
Public Safety	349,435	19,076	19,076
Total	\$ 4,656,051	\$ 19,076	\$ 19,076

CITY OF AVONDALE ESTATES, GEORGIA

BALANCE SHEET
 DOWNTOWN DEVELOPMENT AUTHORITY
 COMPONENT UNIT
 DECEMBER 31, 2019

ASSETS

Cash and cash equivalents	\$ 3,572,532
Accounts receivable	18,289
Other assets	<u>1,076</u>
Total Assets	<u><u>\$ 3,591,897</u></u>

LIABILITIES AND FUND BALANCE

Liabilities:

Accounts payable	\$ 57,326
Unearned revenues	<u>190,324</u>

Total Liabilities	<u>247,650</u>
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Fund Balance:

Unassigned	<u>3,344,247</u>
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Total Fund Balance	<u>3,344,247</u>
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Total Liabilities and Fund Balance	<u><u>\$ 3,591,897</u></u>
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

Cost of the assets	\$ 16,057,508
Accumulated depreciation	<u>(4,923,370)</u>

Long-term liabilities are not due and payable in the current period, and, therefore, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities both current and long-term are reported in the Statement of Net Position. Long-term liabilities at year-end consist of the following:

Bonds payable	<u>(1,445,586)</u>
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Total net position of governmental activities	<u><u>\$ 13,032,799</u></u>
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CITY OF AVONDALE ESTATES, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 DOWNTOWN DEVELOPMENT AUTHORITY
 COMPONENT UNIT
 FOR THE YEAR ENDED DECEMBER 31, 2019

<u>Revenues:</u>	
Rental income	\$ 2,761,510
Intergovernmental	15,000
Interest earnings	26,105
Other miscellaneous revenues	27,039
Total Revenues	<u>2,829,654</u>
<u>Expenditures:</u>	
Current:	
General government	718,081
Debt Service	
Interest	47,889
Capital outlay	1,400,000
Total Expenditures	<u>2,165,970</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>663,684</u>
<u>Other Financing Sources</u>	
Issuance of debt	<u>1,380,736</u>
Total Other Financing Sources	<u>1,380,736</u>
Net change in fund balance	2,044,420
Fund Balance, beginning of year	<u>1,299,827</u>
Fund Balance, end of year	<u>\$ 3,344,247</u>

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital Assets

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense.

Total capital outlays	\$ 1,400,000
Total depreciation	(311,626)

Long-term debt

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. The adjustments for these items are as follows:

Bonds payable	<u>(1,380,736)</u>
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Total net position of governmental activities	<u>\$ 1,752,058</u>
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STATISTICAL SECTION

Statistical Section

This part of the City's Statistical comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends <i>These schedules contain trend information to help the reader understand how the city's financial performance and well-being have changed over time.</i>	80-85
Revenue Capacity <i>These schedules contain information to help the reader assess the factors affecting the city's ability to generate its property and sales taxes.</i>	86-90
Debt Capacity <i>These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.</i>	91-93
Demographic and Economic Information <i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the city's financial activities take place and to help make comparisons over time and with other governments.</i>	94-96
Operating Information <i>These schedules contain information about the city's operations and resources to help the reader understand how the city's financial information relates to the services the city provides and the activities it performs.</i>	97-98

CITY OF AVONDALE ESTATES, GEORGIA

NET POSITION BY COMPONENT LAST TEN YEARS

(accrual basis of accounting)
(amounts expressed in thousands)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Governmental activities										
Net investment in capital assets	\$ 3,231	\$ 3,097	\$ 2,928	\$ 2,988	\$ 2,799	\$ 2,288	\$ 2,335	\$ 2,394	\$ 2,497	\$ 2,242
Restricted	1,930	1,500	1,288	1,405	1,324	979	552	355	211	29
Unrestricted	3,842	2,933	2,111	1,710	1,764	2,509	2,180	2,273	2,213	2,288
Total governmental activities net assets	<u>\$ 9,003</u>	<u>\$ 7,530</u>	<u>\$ 6,327</u>	<u>\$ 6,103</u>	<u>\$ 5,887</u>	<u>\$ 5,776</u>	<u>\$ 5,067</u>	<u>\$ 5,022</u>	<u>\$ 4,921</u>	<u>\$ 4,559</u>
Business-type activities										
Net investment in capital assets	\$ 224	\$ 208	\$ 219	\$ 104	\$ 15	\$ 43	\$ 71	\$ 100	\$ 141	\$ 56
Unrestricted	1,363	1,209	1,064	1,060	1,035	919	823	687	646	569
Total business-type activities net assets	<u>\$ 1,586</u>	<u>\$ 1,417</u>	<u>\$ 1,283</u>	<u>\$ 1,164</u>	<u>\$ 1,050</u>	<u>\$ 962</u>	<u>\$ 894</u>	<u>\$ 787</u>	<u>\$ 787</u>	<u>\$ 625</u>
Primary government										
Net investment in capital assets	\$ 3,455	\$ 3,305	\$ 3,147	\$ 3,092	\$ 2,814	\$ 2,331	\$ 2,406	\$ 2,494	\$ 2,638	\$ 2,298
Restricted	1,930	1,500	1,288	1,405	1,324	979	552	355	211	29
Unrestricted	5,205	4,142	3,175	2,770	2,799	3,428	3,003	2,960	2,859	2,857
Total primary government net assets	<u>\$ 10,589</u>	<u>\$ 8,947</u>	<u>\$ 7,610</u>	<u>\$ 7,267</u>	<u>\$ 6,937</u>	<u>\$ 6,738</u>	<u>\$ 5,961</u>	<u>\$ 5,809</u>	<u>\$ 5,708</u>	<u>\$ 5,184</u>

CITY OF AVONDALE ESTATES, GEORGIA

**CHANGES IN NET POSITION
LAST TEN YEARS
(accrual basis of accounting)
(amounts expressed in thousands)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Expenses										
Governmental activities:										
General government	\$ 1,799	\$ 1,241	\$ 1,369	\$ 1,393	\$ 1,166	\$ 1,110	\$ 997	\$ 862	\$ 783	\$ 961
Public safety	1,261	1,264	1,236	1,112	1,115	1,078	1,080	1,009	961	914
Public works	432	322	958	679	269	286	320	242	296	86
Recreation	472	426	384	392	342	359	403	412	354	329
Housing and development	15	78	180	36	-	-	-	-	-	-
Interest on long-term debt	1	3	8	12	17	21	-	-	-	-
Total governmental activities expenses	<u>3,980</u>	<u>3,334</u>	<u>4,135</u>	<u>3,624</u>	<u>2,909</u>	<u>2,854</u>	<u>2,800</u>	<u>2,525</u>	<u>2,394</u>	<u>2,290</u>
Business-type activities:										
Stormwater	-	1	16	26	49	61	23	34	42	25
Sanitation	799	749	691	720	730	714	699	673	664	617
Total business-type activities expenses	<u>799</u>	<u>750</u>	<u>707</u>	<u>746</u>	<u>779</u>	<u>775</u>	<u>722</u>	<u>707</u>	<u>706</u>	<u>642</u>
Total primary government expenses	<u>\$ 4,779</u>	<u>\$ 4,084</u>	<u>\$ 4,842</u>	<u>\$ 4,370</u>	<u>\$ 3,688</u>	<u>\$ 3,629</u>	<u>\$ 3,522</u>	<u>\$ 3,232</u>	<u>\$ 3,100</u>	<u>\$ 2,932</u>
Program Revenues										
Governmental activities:										
Charges for services:										
General government	\$ 779	\$ 175	\$ 382	\$ 114	\$ 132	\$ 137	\$ 55	\$ 49	\$ 34	\$ 37
Public safety	648	574	455	514	552	639	554	477	473	442
Operating grants and contributions	58	421	52	68	71	143	93	15	19	-
Capital grants and contributions	696	154	-	-	-	-	-	-	-	1
Total governmental activities program revenues	<u>2,181</u>	<u>1,324</u>	<u>889</u>	<u>696</u>	<u>755</u>	<u>919</u>	<u>702</u>	<u>541</u>	<u>526</u>	<u>480</u>
Business-type activities:										
Charges for services:										
Stormwater	132	132	132	136	134	125	129	116	115	108
Sanitation	833	852	739	735	730	659	396	301	301	299
Capital grants and contributions	-	-	133	-	-	-	-	-	-	-
Total business-type activities program revenues	<u>965</u>	<u>984</u>	<u>1,004</u>	<u>871</u>	<u>864</u>	<u>784</u>	<u>525</u>	<u>417</u>	<u>416</u>	<u>407</u>
Total primary government program revenues	<u>\$ 3,146</u>	<u>\$ 2,308</u>	<u>\$ 1,893</u>	<u>\$ 1,567</u>	<u>\$ 1,619</u>	<u>\$ 1,703</u>	<u>\$ 1,227</u>	<u>\$ 958</u>	<u>\$ 942</u>	<u>\$ 887</u>

CITY OF AVONDALE ESTATES, GEORGIA

**CHANGES IN NET POSITION
LAST TEN YEARS**

(accrual basis of accounting)
(amounts expressed in thousands)
(Continued)

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Net (expense)/revenue										
Governmental activities	\$ (1,799)	\$ (2,010)	\$ (3,246)	(2,929)	\$ (2,154)	\$ (1,935)	\$ (2,098)	\$ (1,984)	\$ (1,868)	\$ (1,810)
Business-type activities	166	234	297	125	84	10	(197)	(290)	(291)	(235)
Total primary government net expense	\$ <u>(1,633)</u>	\$ <u>(1,776)</u>	\$ <u>(2,949)</u>	<u>(2,804)</u>	\$ <u>(2,070)</u>	\$ <u>(1,925)</u>	\$ <u>(2,295)</u>	\$ <u>(2,274)</u>	\$ <u>(2,159)</u>	\$ <u>(2,045)</u>
General Revenues and Other Changes in Net Position										
Governmental activities:										
Property taxes	\$ 2,498	\$ 2,258	\$ 2,102	1,986	\$ 1,824	\$ 1,709	\$ 1,672	\$ 1,536	\$ 1,793	\$ 1,795
Franchise taxes	228	217	192	191	186	170	179	189	189	180
Other taxes	450	560	931	889	767	769	531	587	630	276
Unrestricted investment earnings	41	9	5	5	5	4	5	5	14	27
Miscellaneous	56	66	60	58	105	46	58	56	48	71
Transfers	-	103	180	15	(121)	(54)	(303)	(372)	(359)	(318)
Total governmental activities	<u>3,273</u>	<u>3,213</u>	<u>3,470</u>	<u>3,144</u>	<u>2,766</u>	<u>2,644</u>	<u>2,142</u>	<u>2,001</u>	<u>2,315</u>	<u>2,031</u>
Business-type activities:										
Unrestricted investment earnings	3	3	3	3	3	3	2	2	3	7
Transfers	-	(103)	(180)	(15)	121	54	-	-	-	318
Miscellaneous	-	-	-	-	-	-	-	-	6	-
Total business-type activities	<u>3</u>	<u>(100)</u>	<u>(177)</u>	<u>(12)</u>	<u>124</u>	<u>57</u>	<u>2</u>	<u>2</u>	<u>9</u>	<u>325</u>
Total primary government	\$ <u>3,276</u>	\$ <u>3,113</u>	\$ <u>3,293</u>	<u>3,132</u>	\$ <u>2,890</u>	\$ <u>2,701</u>	\$ <u>2,144</u>	\$ <u>2,003</u>	\$ <u>2,324</u>	\$ <u>2,356</u>
Change in Net Position										
Governmental activities	\$ 1,474	\$ 1,203	\$ 224	216	\$ 612	\$ 709	\$ 44	\$ 17	\$ 448	\$ 221
Business-type activities	169	134	120	113	209	68	108	84	77	90
Total primary government	\$ <u>1,643</u>	\$ <u>1,337</u>	\$ <u>344</u>	<u>329</u>	\$ <u>821</u>	\$ <u>777</u>	\$ <u>152</u>	\$ <u>101</u>	\$ <u>525</u>	\$ <u>311</u>

CITY OF AVONDALE ESTATES, GEORGIA

**GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE
LAST TEN YEARS
(accrual basis of accounting)
(amounts expressed in thousands)**

<u>Fiscal Year</u>	<u>Property Tax (1)</u>	<u>Franchise Tax</u>	<u>Insurance Premium Tax</u>	<u>Occupational Tax</u>	<u>HOST Sales Tax</u>	<u>SPLOST Sales Tax (2)</u>	<u>Other Taxes</u>	<u>Total</u>
2010	\$ 1,795	\$ 180	\$ 140	\$ 91	\$ -	\$ -	\$ 45	\$ 2,251
2011	1,793	189	139	78	366	-	47	2,612
2012	1,536	189	147	80	302	-	56	2,310
2013	1,672	179	153	89	236	-	53	2,382
2014	1,709	170	146	101	471	-	50	2,647
2015	1,824	186	156	128	419	-	63	2,776
2016	1,986	191	185	119	504	-	80	3,065
2017	2,102	192	196	121	536	-	78	3,225
2018	2,258	217	212	122	131	329	95	3,364
2019	2,498	228	225	138	-	453	87	3,629

(1) Property taxes include auto ad valorem taxes.

(2) In May 2018 the HOST was replaced by a Special Purpose Local Option Sales Tax (SPLOST)

CITY OF AVONDALE ESTATES, GEORGIA

FUND BALANCES OF GOVERNMENTAL FUNDS

LAST TEN YEARS

(modified accrual basis of accounting)

(amounts expressed in thousands)

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
General fund										
Nonspendable (1)	\$ 1,129	\$ 1,151	\$ 1,136	\$ 1,139	\$ 1,146	\$ 1,140	\$ 1,091	\$ 17	\$ 13	\$ 18
Restricted	1,071	1,133	1,258	1,375	1,294	949	522	325	167	-
Assigned	26	259	199	379	23	21	16	12	6	-
Unassigned	<u>3,132</u>	<u>2,018</u>	<u>1,502</u>	<u>1,188</u>	<u>1,673</u>	<u>2,068</u>	<u>1,937</u>	<u>2,284</u>	<u>2,238</u>	<u>2,053</u>
Total general fund	\$ <u>5,358</u>	\$ <u>4,561</u>	\$ <u>4,095</u>	\$ <u>4,081</u>	\$ <u>4,136</u>	\$ <u>4,178</u>	\$ <u>3,566</u>	\$ <u>2,638</u>	\$ <u>2,424</u>	\$ <u>2,071</u>
All other governmental funds										
Restricted	\$ 859	\$ 367	\$ 30	\$ 30	\$ 34	\$ 30	\$ 30	\$ 30	\$ 30	\$ 283
Assigned	<u>16</u>	<u>11</u>	<u>14</u>	<u>9</u>	<u>-</u>	<u>-</u>	<u>9</u>	<u>13</u>	<u>16</u>	<u>-</u>
Total all other governmental funds	\$ <u>875</u>	\$ <u>378</u>	\$ <u>44</u>	\$ <u>39</u>	\$ <u>34</u>	\$ <u>30</u>	\$ <u>39</u>	\$ <u>43</u>	\$ <u>46</u>	\$ <u>283</u>

(1) Includes \$1,116,409 for assets held for resale 2013-2019.

CITY OF AVONDALE ESTATES, GEORGIA

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS**

(modified accrual basis of accounting)
(amounts expressed in thousands)

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Revenues										
Taxes	\$ 3,153	\$ 3,042	\$ 3,218	\$ 3,069	\$ 2,774	\$ 2,658	\$ 2,388	\$ 2,315	\$ 2,612	\$ 2,254
Licenses and permits	759	153	359	93	112	115	36	26	15	12
Intergovernmental	753	575	52	68	71	143	92	15	19	1
Fines and forfeitures	648	574	455	513	552	639	555	477	473	442
Charges for services	20	22	23	21	20	22	19	23	19	24
Interest income	42	9	5	5	5	4	5	5	15	27
Other revenues	56	66	60	58	104	46	59	56	48	71
Total revenues	5,431	4,441	4,172	3,827	3,638	3,627	3,154	2,917	3,201	2,831
Expenditures										
General government	2,039	1,542	1,449	1,474	1,685	1,099	959	818	773	749
Public safety	1,217	1,224	1,190	1,158	1,108	1,074	1,070	949	994	864
Public works	399	299	953	661	243	258	292	236	289	237
Recreation	448	426	383	391	341	358	401	412	353	329
Housing and development	15	78	180	36	-	-	-	-	-	-
Capital outlay	19	-	-	-	-	-	4	3	232	175
Debt service										
Principal retirements	-	169	165	160	155	151	-	-	-	-
Interest and fiscal charges	1	3	8	12	17	21	-	-	-	-
Bond issuance cost	117	-	-	-	-	-	-	-	-	-
Total expenditures	4,255	3,742	4,328	3,892	3,549	2,961	2,726	2,418	2,641	2,354
Excess of revenues over (under) expenditures	1,176	363	(155)	(64)	89	666	428	499	560	477
Other financing sources (uses)										
Transfers in	41	103	179	25	-	-	-	-	-	307
Transfers out	(41)	-	(10)	(10)	(131)	(54)	(303)	(372)	(444)	(625)
Issuance of long-term debt	117	-	-	-	-	-	800	-	-	-
Total other financing sources (uses)	117	103	169	15	(131)	(54)	497	(372)	(444)	(318)
Net change in fund balances	\$ 1,293	\$ 466	\$ 14	\$ (49)	\$ (42)	\$ 612	\$ 925	\$ 127	\$ 116	\$ 159
Debt service as a percentage of noncapital expenditures	2.94%	4.96%	4.64%	4.28%	5.22%	4.92%	0.00%	0.00%	0.00% (1)	0.00%

(1) The City has elected to report Sanitation activities in a separate enterprise fund with the related debt.

CITY OF AVONDALE ESTATES, GEORGIA

GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE LAST TEN YEARS

(modified accrual basis of accounting)
(amounts expressed in thousands)

Fiscal Year	Property Tax (1)	Franchise Tax	Insurance Premium Tax	Occupational Tax	HOST Sales Tax	SPLOST (2)	Other Taxes	Total
2010	1,797	180	140	91	-	-	45	2,253
2011	1,793	189	139	78	366	-	47	2,612
2012	1,534	189	147	80	302	-	56	2,308
2013	1,666	179	153	89	236	-	53	2,376
2014	1,700	170	146	101	471	-	50	2,638
2015	1,829	186	156	128	419	-	63	2,781
2016	1,990	191	156	119	504	-	80	3,040
2017	2,113	192	196	121	536	-	78	3,236
2018	2,261	217	212	122	131	329	95	3,367
2019	2,523	228	225	138	-	453	87	3,654

(1) Property taxes include auto ad valorem taxes

(2) In May 2018 the HOST was replaced by a Special Purpose Local Option Sales Tax (SPLOST)

CITY OF AVONDALE ESTATES, GEORGIA

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE - ALL TAXABLE PROPERTY LAST TEN YEARS

(amounts expressed in thousands)

Fiscal Year	Assessed Value				Tax Exempt Real Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
	Real Property	Public Utility	Personal Property	Motor Vehicle					
2010	\$ 154,202	\$ 819	\$ 2,156	\$ 7,917	\$ 3,876	\$ 161,218	11.000	\$ 403,045	40.00%
2011	155,276	837	2,337	7,854	117	166,187	10.957	415,468	40.00%
2012	129,159	1,152	2,711	8,015	231	140,806	10.957	352,015	40.00%
2013	138,170	1,213	1,750	8,451	211	149,373	10.957	373,433	40.00%
2014	145,302	1,114	1,656	7,456	469	155,059	10.957	387,648	40.00%
2015	175,082	1,145	1,628	5,565	371	183,049	9.957	457,623	40.00%
2016	186,008	1,218	2,210	4,307	489	193,254	9.957	483,135	40.00%
2017	198,972	1,281	2,699	3,999	513	206,438	9.957	516,095	40.00%
2018	217,074	1,401	2,653	2,436	550	223,014	9.800	557,535	40.00%
2019	253,252	1,545	2,682	1,802	11,867	247,414	9.800	618,536	40.00%

Source: DeKalb County, Georgia Board of Tax Assessors

Larita Ellis, Lyda Steadman

CITY OF AVONDALE ESTATES, GEORGIA

PROPERTY TAX RATES - ALL OVERLAPPING GOVERNMENTS (Per \$1,000 of Assessed Value) LAST TEN YEARS

Calendar Year	City of Avondale Estates, Georgia			DeKalb County	State	Total Direct & Overlapping Rates
	Operating Millage	Debt Service Millage	Total City Millage			
2010	11.000	0.000	11.000	39.84	0.25	51.090
2011	10.957	0.000	10.957	44.19	0.25	55.397
2012	10.957	0.000	10.957	45.39	0.20	56.547
2013	10.957	0.000	10.957	41.66	0.15	52.767
2014	10.957	0.000	10.957	36.77	0.10	47.827
2015	9.957	0.000	9.957	38.79	0.00	48.747
2016	9.957	0.000	9.957	37.03	0.00	46.984
2017	9.957	0.000	9.957	36.40	0.00	46.356
2018	9.800	0.000	9.800	36.73	0.00	46.527
2019	9.800	0.000	9.800	36.14	0.00	45.943

CITY OF AVONDALE ESTATES, GEORGIA

**PRINCIPAL TAXPAYERS
CURRENT AND TEN YEARS AGO**

(amounts expressed in thousands)

Taxpayer	Fiscal Year 2019			Fiscal Year 2010		
	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value
Joseph Gargiulo	\$ 3,348	1	1.35	\$ -		0.00 %
278 Oak Holdings LLC	2,018	2	0.82 %	-		0.00
Georgia Power Co.	1,114	3	0.45	-		0.00
4110 Memorial Investment LLC	770	4	0.31	-		0.00
Wild Heaven Craft Beers	696	5	0.28	-		0.00
BC Residential	677	6	0.27	-		0.00
TOSC Properties LLC	601	7	0.24	-		0.00
Little Tree Properties	560	8	0.23	-		0.00
CEED Properties	540	9	0.22	-		0.00
OCP Avondale LLC	513	10	0.21	-		0.00
Century AG Avondale LLC	-		0.00	2,004	1	1.30
Georgia Duck and Cordage Mill	-		0.00	1,051	2	0.68
Michael Plasker	-		0.00	614	3	0.40
Harold C Johnson Jr	-		0.00	539	4	0.35
David Ladet	-		0.00	536	5	0.35
Michael Gerard	-		0.00	476	6	0.31
KJA/Eckerd #1 LLC	-		0.00	415	7	0.27
William Spencer Rosenfeld	-		0.00	410	8	0.27
Bonnie or Parker Kallenburg	-		0.00	397	9	0.26
Thomas Colquitt	-		0.00	365	10	0.24
	\$ <u>10,837</u>		<u>4.38 %</u>	\$ <u>6,807</u>		<u>4.41 %</u>

Source: Dekalb County Tax Commissioners Office

CITY OF AVONDALE ESTATES, GEORGIA

**PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN YEARS**

(amounts expressed in thousands)

Tax Year*	Total Tax Levy	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2010	\$ 1,723	\$ 1,676	97.3%	47	\$ 1,723	100.00%
2011	1,665	1,663	99.9%	2	1,665	100.00%
2012	1,414	1,392	98.4%	22	1,414	100.00%
2013	1,499	1,461	97.5%	38	1,499	100.00%
2014	1,566	1,550	99.0%	16	1,566	100.00%
2015	1,725	1,666	96.6%	59	1,725	100.00%
2016	1,834	1,799	98.1%	35	1,834	100.00%
2017	1,960	1,923	98.1%	37	1,960	99.97%
2018	2,113	2,066	97.8%	46	2,112	99.98%
2019	2,312	2,256	97.6%	-	2,256	97.57%

Source: DeKalb County Tax Commissioners Office

CITY OF AVONDALE ESTATES, GEORGIA

RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

(amounts expressed in thousands, except per capita amount)

Fiscal Year	Governmental Activities			Business-type Activities		Total Primary Government	Percentage of Personal Income	Per Capita (1)
	General Obligation Bonds	Certificates of Participation	Capital Leases	Notes Payable	Capital Leases			
2010	\$ -	\$ -	\$ -	\$ -	\$ 12 (2)	\$ 12	0.01%	4
2011	-	-	-	-	- (3)	-	0.00%	-
2012	-	-	-	-	-	-	0.00%	-
2013	-	-	800 (4)	-	-	800	0.60%	264
2014	-	-	649 (4)	-	-	649	0.47%	212
2015	-	-	494 (4)	-	-	494	0.36%	160
2016	-	-	334 (4)	-	-	334	0.24%	108
2017	-	-	169 (4)	-	-	169	0.11%	54
2018	-	-	- (3)	-	-	-	0.00%	-
2019	117	-	-	-	-	117	0.07%	37

(1) See the Demographic and Economic Statistics for personal income and population data.

(2) The City elected to report Sanitation activities as a separate enterprise fund and the related capital leases.

(3) The City has paid off all capital leases as of this year.

(4) The City purchased an asset to be held for resale and financed the purchase with a capital lease.

CITY OF AVONDALE ESTATES, GEORGIA

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

(amounts expressed in thousands)

	<u>Net General Obligation Bonded Debt Outstanding</u>	<u>Percentage Applicable to City of Avondale Estates (1)</u>	<u>Amount Applicable to City of Avondale Estates</u>
Overlapping General Obligation Debt:			
DeKalb County	\$ 270,470	0.764%	\$ 2,068
Fulton Dekalb Hospital Authority	-		-
Total overlapping debt	<u>270,470</u>		<u>2,068</u>
 City direct debt	 <u>117</u>	 100.000%	 <u>117</u>
Total direct and overlapping debt	<u><u>\$ 270,587</u></u>		<u><u>\$ 2,185</u></u>

Source: Assessed value data used to estimate applicable percentages provided by the Dekalb County Tax Assessors Office. Debt outstanding data provided by Dekalb County Finance Department.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Avondale Estates, Georgia. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using the taxable assessed property values below. Applicable percentages were estimated by determining the portion of the county's taxable assessed value that is within the City's boundaries and dividing it by the county's total taxable assessed value.

CITY OF AVONDALE ESTATES, GEORGIA

LEGAL DEBT MARGIN INFORMATION

(amounts expressed in thousands)

Assessed Value	\$	236,287
Add back: exempt real property		<u>11,867</u>
Total assessed value		248,154
Debt limit (10% of total assessed value)		24,815
Total debt		<u>117</u>
Legal debt margin	\$	<u><u>24,698</u></u>

Note: Under state finance law, the City's outstanding general obligation debt should not exceed 10 percent of total assessed property value. The City currently has no outstanding general obligation debt.

The City did not have any general obligation debt outstanding prior to fiscal year 2012 or after the end of 2018.

CITY OF AVONDALE ESTATES, GEORGIA

DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

<u>Fiscal Year</u>	<u>Population (1)</u>	<u>Personal Income (in thousands)</u>	<u>Per Capita Personal Income (1)</u>	<u>Median Age (1)</u>	<u>Percentage of Population Age 25 and Older with Greater than 12 Years of Formal Schooling (3)</u>	<u>School Enrollment (2)</u>	<u>Unemployment Rate (4)</u>
2010	2,960	\$ 129,930	44	42.9	67%	462	10.5%
2011	2,965	112,485	38	45.0	67%	637 (5)	9.7%
2012	2,985	119,361	40	45.0	67%	824 (5)	8.9%
2013	3,030	134,177	44	45.0	68%	784 (5)	10.4%
2014	3,058	137,272	45	45.0	70%	898 (5)	6.8%
2015	3,088	137,637	45	44.7	75%	926 (5)	4.1%
2016	3,129	155,488	50	44.6	75%	912 (5)	4.1%
2017	3,159	166,452	53	46.8	75%	962 (5)	4.1%
2018	3,173	177,204	56	47.7	76%	1,028 (5)	3.6%
2019	3,135	156,059	50	48.4	78%	988 (5)	3.2%

(1) Source: U.S. Census (available every tenth year), USCB population estimates

(2) Source: Dekalb County School System (Avondale Elementary School)

(3) Source: 2017 American Community Survey

(4) Source: Georgia Department of Labor

CITY OF AVONDALE ESTATES, GEORGIA

**PRINCIPAL EMPLOYERS
LAST EIGHT YEARS**

2019 Employers	2018 Employers	2017 Employers	2016 Employers	2015 Employers
Clarendon Group, Inc. Community Development Institute Davey Tree, dba Arboguard Jollay Masonry Lanier-Jones LifeLine Animal Project Mann Mechanical My Parents' Basement Savage Pizza Waffle House # 1000	Community Development Institute Davey Tree, dba Arboguard Globe Chemical Jollay Masonry Lanier-Jones LifeLine Animal Project Mann Mechanical Rite Aid # 11690 Savage Pizza Waffle House # 1000	Ace & A Heating and Air Arboguard Tree Service Globe Chemical Jollay Masonry LifeLine Animal Project Mann Mechanical PCA Head Start Rite Aid # 11690 Savage Pizza Waffle House # 1000	Arboguard Tree Globe Chemical Jollay Masonry Lanier Jones Mechanical LifeLine Animal Project Mann Mechanical PCA Head Start Rite Aid # 11690 Savage Pizza Waffle House # 1000	Ace & A Heating and Air Arboguard Tree DeKalb Collision Center Globe Chemical Jollay Masonry Lanier Jones Mechanical Mann Mechanical PCA Head Start Rite Aid # 11690 Waffle House # 1000
2014 Employers	2013 Employers	2012 Employers		
Ace & A Heating and Air Arboguard Tree Avondale Pizza Café DeKalb Collision Center Jollay Masonry Mann Mechanical Paste PCA Head Start Rite Aid # 11690 Waffle House # 1000	Ace & A Heating and Air Arboguard Tree Avondale Pizza Café DeKalb Collision Center Jollay Masonry Mann Mechanical Paste Rite Aid # 11690 Simon Roofing Waffle House # 1000	Ace & A Heating and Air Arboguard Tree Avondale Pizza Café DeKalb Collision Center Jollay Masonry Mann Mechanical Paste Rite Aid # 11690 Simon Roofing Waffle House # 1000		

Source: City of Avondale Estates Occupational Tax Department

Notes: Employers are listed in alphabetical order only and not ranked in any way.
 Number of employees cannot be listed due to privacy issues. Additional years
 will be added as information becomes available.

CITY OF AVONDALE ESTATES, GEORGIA

**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS**

Function	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government	8	8	8	8	8	8	7	7	6	6
Public safety										
Police										
Officers	14	14	14	14	13	13	12	12	12	12
Public Works	2	2	2	2	2	2	2	2	2	2
Sanitation	11	11	11	11	11	12	11	11	11	11
Culture & Recreation	7	7	7	6	6	3	6	6	6	6
Total	42	42	42	41	40	38	38	38	37	37

Source: City of Avondale Estates department records

CITY OF AVONDALE ESTATES, GEORGIA

**OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS**

Function	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Police										
Homicide	-	-	-	-	-	-	-	-	-	1
Robbery	2	2	2	4	1	-	3	2	2	3
Aggravated Assault	1	-	3	1	-	1	4	1	3	-
Auto Theft	3	4	5	3	6	2	8	5	8	8
Burglary	4	13	14	18	12	7	9	25	8	7
Larceny/Theft	55	58	44	48	49	37	66	65	53	80
Municipal Court										
Traffic Citations Issued	3,866	3,104	2,870	2,580	3,030	3,123	4,368	2,929	2,965	3,155

Source: City of Avondale Estates Departments

Note: Fluctuations experienced in traffic violations from year to year result from the number of officers on the streets during these periods.

CITY OF AVONDALE ESTATES, GEORGIA

**CAPITAL ASSET STATISTICS BY FUNCTION
LAST TEN FISCAL YEARS**

Function	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Public safety										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	-	-	-	-	-	-	-	-	-	-
Public Works										
Streets (miles)	19	19	19	19	19 (1)	18	18	18	18	18
Number of Street Lights	387	387	387 (2)	385	385 (1)	369	369	369	369	369
Collection Trucks	3	3	3	-	-	-	-	-	-	-
Dump Trucks	-	-	-	-	-	-	-	-	-	-
Street Sweeper	-	-	-	-	-	-	-	-	-	-

Source: Various City departments

Note: Capital asset indicators are not available for the general government function

(1) Increase due to annexation

(2) Increase due to Maple Street installation

GOVERNMENTAL REPORT



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of City Council
The City of Avondale Estates, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Avondale Estates, Georgia, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City of Avondale Estates, Georgia's basic financial statements, and have issued our report thereon dated July 21, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Avondale Estates, Georgia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Avondale Estates, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Avondale Estates, Georgia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Avondale Estates, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Macon, Georgia
July 21, 2020

A handwritten signature in black ink, appearing to read "Charles H. + P. LLC". The signature is written in a cursive, flowing style.

SCHEDULE OF FINDINGS AND RESPONSES
FOR THE YEAR ENDED DECEMBER 31, 2019

Section I – Summary of Auditor’s Results

Financial Statements

Type of auditor’s report issued	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be material weakness(es)	None Reported
Noncompliance material to financial statements noted?	No

Federal Awards

There was not an audit of major federal award programs for the year ended December 31, 2019 due to the total amount expended being less than \$750,000.

Section II – Financial Statement Findings

Findings noted on the Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*:

None Reported